



**EAST-WEST GATEWAY**  
**Council of Governments**

Creating Solutions Across Jurisdictional Boundaries

**Chair**  
Tishaura Jones  
Mayor  
City of St. Louis

**Vice Chair**  
Kurt Prenzler  
Chairman  
Madison County Board

**2nd Vice Chair**  
Tim Brinker  
Presiding Commissioner  
Franklin County

**Executive Committee**  
Steve Ehlmann  
County Executive, St. Charles County  
Dennis Gannon  
County Executive, Jefferson County  
George Green  
County Board Chairman  
Monroe County  
Mark A. Kern  
Chairman, St. Clair County Board  
Dr. Sam Page  
County Executive, St. Louis County

**Members**  
Mike Elam  
Councilman, District 3  
St. Charles County  
Megan Green  
President, Board of Aldermen  
City of St. Louis  
Michelle Harris  
President  
Municipal League of Metro St. Louis  
Ella Jones  
Mayor, City of Ferguson  
St. Louis County  
Lonnie Mosley  
St. Clair County  
Steven M. Pelton  
Sheriff, Franklin County  
Charles Powell III  
Mayor, City of East St. Louis  
Herb Roach  
Vice President, Southwestern Illinois  
Council of Mayors  
David Schwind  
Madison County  
Herbert Simmons  
President, Southwestern Illinois  
Metropolitan & Regional  
Planning Commission  
Seth Speiser  
President, Southwestern Illinois  
Council of Mayors  
Donald R. Summers, Jr.  
St. Louis County

**Regional Citizens**  
Barbara Geisman  
C. William Grogan  
John A. Laker  
Ron Williams

**Non-voting Members**  
Holly Bieneman  
Illinois Department of Transportation  
Vacant  
Illinois Department of Commerce  
and Economic Opportunity  
Patrick McKenna  
Missouri Department of Transportation  
Taulby Roach  
Bi-State Development  
Aaron Willard  
Missouri Office of Administration  
**Executive Director**  
James M. Wild

**AGENDA**  
**INTER AGENCY CONSULTATION GROUP**  
Tuesday, May 28, 2024  
11:45 a.m. – 12:30 p.m.  
East-West Gateway and Virtual – GoToMeeting

**Please join my meeting from your computer, tablet or smartphone.**

<https://meet.goto.com/723026445>

**You can also dial in using your phone.**

United States: [+1 \(224\) 501-3412](tel:+12245013412)

**Access Code:** 723-026-445

- 1. Call to Order**  
- Carol Lawrence, East-West Gateway Council of Governments
- 2. Update on the FY 2025 – 2028 Transportation Improvement Program and Conformity Determination**  
- East-West Gateway Council of Governments
- 3. Amending the FY 2024 – 2027 Transportation Improvement Program and Conformity Determination – Missouri I-70 Improvement Project from Wentzville Parkway to Warrenton**  
- East-West Gateway Council of Governments
- 4. Other Business**
- 5. Adjournment**

Gateway Tower  
One Memorial Drive, Suite 1600  
St. Louis, MO 63102-2451

314-421-4220  
618-274-2750  
Fax 314-231-6120

webmaster@ewgateway.org  
www.ewgateway.org

**Meeting Minutes**  
**Inter Agency Consultation Group**  
Tuesday, March 26, 2024  
11:45 am – 12:30 pm  
East-West Gateway Board Room and Virtual Meeting

Members

Carol Lawrence – East-West Gateway Council of Governments  
Kevin Jemison – Illinois Department of Transportation  
Mike Henderson – Missouri Department of Transportation  
Jason Heitman - U.S. Environmental Protection Agency Region 7  
Dan Weitkamp – Federal Highway Administration, Missouri  
Alicia Daniels – Missouri Department of Natural Resources  
Betsy Tracy – Federal Highway Administration, Illinois  
Nicole Weidenbenner – Missouri Department of Natural Resources  
Cecelie Cochran – Federal Highway Administration, Missouri  
Kevin Smith – Illinois Environmental Protection Agency  
Christopher Schmidt – Illinois Department of Transportation

Staff

Mary Grace Lewandowski, Jennifer Vuitel, Jason Lange, Rachael Pawlak, Maureen McCarthy, Alex Hartig, Christie Holland

**1. Call to Order**

The meeting of the Inter Agency Consultation Group (IACG) was called to order by Carol Lawrence, East-West Gateway Council of Governments (EWG).

**2. FY 2025 – 2028 Transportation Improvement Program and Conformity Determination**

- East-West Gateway Council of Governments

EWG has begun reaching out to the partner agencies to get their project information. Once those projects are received, they will be sent to the Systems Evaluation modelers. The preparation for running the travel demand and MOVES models will be completed between April and June. Modeling requires a minimum of six weeks. The Transportation Planning Committees (TPC) will make recommendations on local projects for inclusion in the FY 2025 – 2028 Transportation Improvement Program (TIP) in May, and that information will be presented at the May Board of Directors meeting. In late May – early June, the IACG will be sent a list of new projects that will be included in the TIP, along with their air quality classifications. The Preview Draft for Public Comment Air Quality Conformity Determination (AQCD) is to be sent to the IACG for review in mid-June. The Draft for Public Comment AQCD and draft TIP will be shared with the Executive Advisory Committee on June 18<sup>th</sup> and the Board of Directors on June 26<sup>th</sup>. As of now, the public comment period will be June 28<sup>th</sup> – August 1<sup>st</sup>. The Presented for Approval AQCD document will be sent to the Federal Highway Administration (FHWA) Missouri in August, presented to the EAC on August 20<sup>th</sup>, and presented to the Board of Directors on August 28<sup>th</sup>. The Board Approved

AQCD and TIP will be transmitted to MoDOT on August 29<sup>th</sup>. The Illinois Department of Transportation (IDOT) has confirmed that there are no new regionally significant projects in Jersey County.

**3. Update on the Air Quality Conformity Determination for the FY 2025 – 2028 Transportation Improvement Program**

- East-West Gateway Council of Governments

Conformity will be done for both the 2008 maintenance and 2015 non-attainment areas. The 2008 ozone maintenance area is all eight counties in the East-West Gateway Region, while the 2015 non-attainment area is seven counties and only part of Franklin County. The Missouri and Illinois 2008 and 2015 ozone standards regional emissions analysis can be seen in the following tables. The top two tables are for Missouri, and the bottom one is for Illinois.

2008 Standard - 5 County Maintenance Area (US tons per day)				
Analysis Years	Volatile Organic Compounds (VOC)		Oxides of Nitrogen (NO <sub>x</sub> )	
	Action	2015 Budget	Action	2015 Budget
2025		32.70		76.70
	Action	2030 Budget	Action	2030 Budget
2030		22.00		40.00
2035		22.00		40.00
2045		22.00		40.00
2050		22.00		40.00

2015 Standard- 4 County & 1 Township Nonattainment Area (US tons per day)				
Analysis Years	Volatile Organic Compounds (VOC)		Oxides of Nitrogen (NO <sub>x</sub> )	
	Action	2015 Budget	Action	2015 Budget
2025		32.70		76.70
	Action	2030 Budget	Action	2030 Budget
2030		22.00		40.00
2035		22.00		40.00
2045		22.00		40.00
2050		22.00		40.00

2008 Standard - 3 County Maintenance Area 2015 Standard - 3 County Nonattainment Area (US tons per day)				
Analysis Year	Volatile Organic Compounds (VOC)		Oxides of Nitrogen (NO <sub>x</sub> )	
	Action	2025 Budget	Action	2025 Budget
2025		5.68		15.22
	Action	2030 Budget	Action	2030 Budget
2030		9.05		16.68
2035		9.05		16.68
2045		9.05		16.68
2050		9.05		16.68

**a. Missouri I/M Inputs for MOVES**

Missouri Senate Bill 1516 proposes to remove St. Charles, Franklin, and Jefferson Counties from the Gateway Vehicle Inspection Program (GVIP). If the legislation were to pass, the effective date would be

August 28<sup>th</sup>, 2024. EWG staff is looking at the best way to address the possibility of this legislation passing in order to avoid any potential issues with the modeling. There are two different MOVES input options: take a conservative approach that shows St. Charles, Franklin, and Jefferson Counties not being in the GVIP and have only St. Louis County and the City of St. Louis in the GVIP, or keep the status quo and assume nothing will change due to nothing happening with the legislation and have all of the counties in the GVIP except for Franklin County.

At this time, the majority of those consulted believe the conservative approach is best. By taking the conservative approach, it would not matter if the legislation passed or not, and EWG can continue to move forward without worrying. If we go with the status quo and then the legislation passes, staff will have to go back and redo everything in a very short amount of time.

#### **b. The Date Conformity Determination Begins**

The motion was made and passed to confirm March 26<sup>th</sup>, 2024, as the date conformity begins.

#### **4. Development of the Greenhouse Gas Emissions Performance Measure**

- Christie Holland, East-West Gateway Council of Governments

FHWA has developed guidance for assessing environmental performance on major roadways and reducing roadway user emissions for their recently released greenhouse gas (GHG) performance measure. It includes GHG Metric, which is the annual total tailpipe CO<sub>2</sub> emissions on the National Highway System (NHS), and the GHG Measure, which is the percent change over time in tailpipe CO<sub>2</sub> emissions in the NHS compared to the reference year (calendar year 2022).

State DOTs are required to set their initial targets and reporting by March 29<sup>th</sup>, 2024. The State's report must include the established 2022 baseline GHG metric, the four-year target for the performance period (2022 – 2025), the basis for the established target, the relationship with the other performance expectations, the GHG metric for calendar year 2022, the reference year, and the individual values used to calculate the metric.

To better understand how to do this, EWG analyzed what other regions have been doing. As of December 21st, 2023, twenty-one states have filed a lawsuit stating that the rule is overreaching and will affect the economy by forcing states to choose projects, contracts, and regulations to meet the declining targets.

FHWA provided a methodology to help determine the GHG metric baseline. Using this methodology, IDOT has determined the Illinois GHG metric baseline to be 26.67 million metric tons of total tailpipe CO<sub>2</sub> emissions on the NHS in a calendar year. The Missouri GHG metric baseline is estimated to be 18.40 million metric tons of total tailpipe CO<sub>2</sub> emissions in a calendar year.

In Illinois, transportation sector emissions make up 27 percent of overall emissions. They have set a target to reduce those emissions by 2.6 percent from 2022 to 2026. Missouri's transportation sector emissions make up 37.2 percent of the overall emissions. The Missouri reduction target has not yet been set by the state.

Metropolitan Planning Organizations (MPOs) and State DOTs are required to set their declining CO<sub>2</sub> emissions reduction targets for 2025, relative to the reference year 2022, by March 29<sup>th</sup>, 2024. They are required to report on their progress towards the targets and can amend their initial targets based on

any additional information that is released up until October 1<sup>st</sup>. After the March 29 deadline, MPOs have 180 days, which ends up being September 25<sup>th</sup>, 2024, to set the targets.

The next steps for the MPO are to wait to receive Missouri's targets and determine its baseline. The MPO will establish a methodology for determining a declining performance target and include a description of the methodology chosen and the projects/ policies it supports. They will determine scenarios and share the established targets with both the Missouri and Illinois DOTs.

(Since this meeting, FHWA has pulled back this performance measure.)

## **5. Other Business and Adjournment**

Mr. Henerderson, Missouri Department of Transportation (MoDOT) asked about adding a project to the FY 2024 – 2027 TIP and conformity implications. MoDOT is doing design/build for the Improve I-70 project widening I-70 to six lanes across the state. The next portion of this project will be from Wentzville Pkwy in Wentzville (St. Charles County) to Warrenton (Warren County). A segment of the I-70 widening is located within St. Charles County in the East-West Gateway (EWG) region from the Warren County line (west of Foristell) to Wentzville Parkway. MoDOT is planning to issue the RFP for the design/build for the entirety of the Wentzville Parkway to Warrenton I-70 segment in July. Issuing an RFP is the trigger to obligate federal funds for design/build projects.

EWG staff will evaluate next steps and can talk about them before and at the May IACG meeting.

There being no other business, the meeting was adjourned. The next meeting will be on May 28, 2024.