

# Air Quality and Conformity 101

April 26, 2023



EAST-WEST GATEWAY  
Council of Governments

Creating Solutions Across Jurisdictional Boundaries

“Clean air is not an aesthetic luxury,  
it is a public health necessity.”

- Douglas M. Costle, USEPA Administrator 1977 - 1981

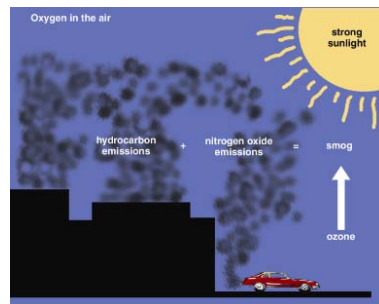


Children playing at CityGarden

# Ground Level Ozone

## Transportation-Related Pollutant of Concern

- ▶ Ozone is formed when hydrocarbons (VOC) and nitrogen oxides (NO<sub>x</sub>) from vehicle exhaust and other industrial processes have a chemical reaction with oxygen in the lower atmosphere
- ▶ Weather influences – strong sunshine, low wind speed, temperature 85° +
- ▶ Carried by wind
- ▶ Ozone affects everyone but has the most impact on children and the elderly
- ▶ High levels can cause headaches, fatigue and eye, nose and respiratory tract irritation
- ▶ Prolonged exposure can aggravate chronic heart disease and chronic respiratory ailments, like asthma



# Community Planning and Transportation Air Quality Activities at East-West Gateway

- ▶ Work with Illinois and Missouri environmental and transportation agencies on strategies to reduce transportation-related emissions
- ▶ Coordinates Ozone Data Sharing Project
  - ▶ Acts as clearinghouse for Illinois and Missouri ozone monitor data
- ▶ Facilitates the Air Quality Advisory Committee
- ▶ Performs Transportation Air Quality Conformity Determination to ensure that transportation programs and projects do not have a negative impact on air quality
  - ▶ Facilitates federal, state and local transportation and air quality peer group - Inter Agency Consultation Group
- ▶ Administers competitive Congestion Mitigation Air Quality (CMAQ) program which provides federal transportation funds for local projects which will help reduce congestion and improve air quality



# Ozone Monitor Network

St. Louis Metropolitan Area

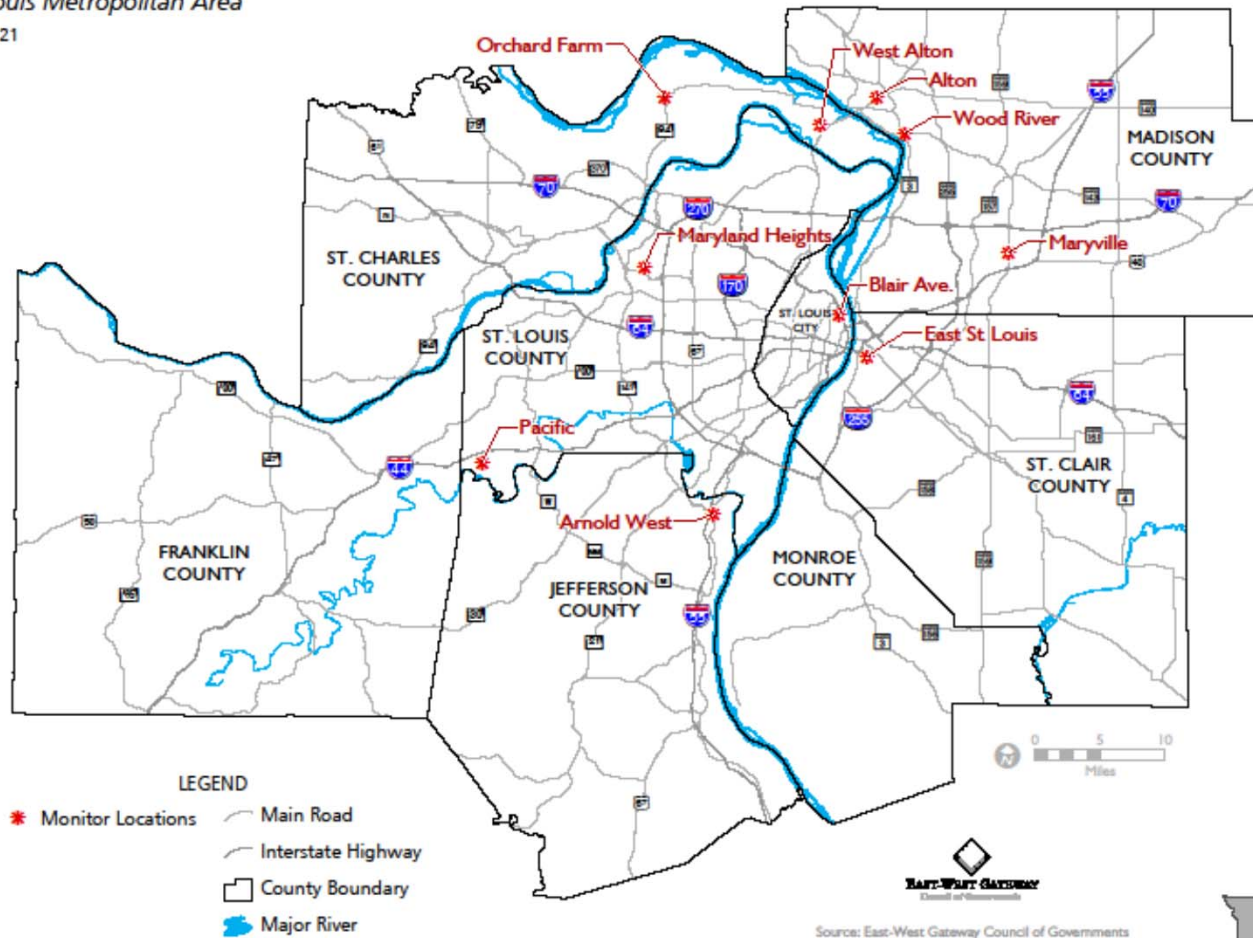
July 2021

## Missouri Monitors

Arnold West  
Blair St.  
Maryland Hts  
Orchard Farm  
Pacific  
West Alton

## Illinois Monitors

Alton  
East St. Louis  
Maryville  
Wood River



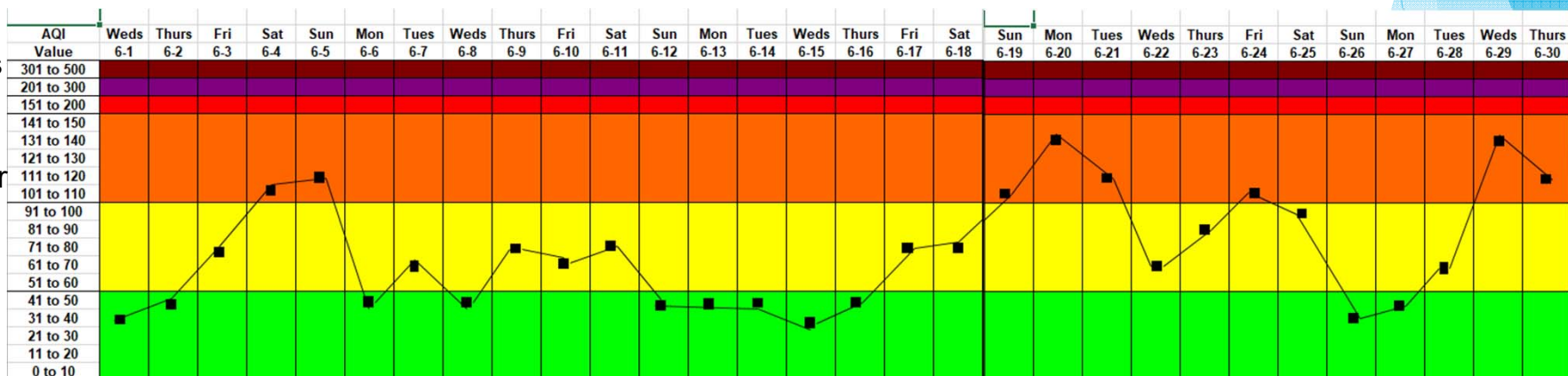
# USEPA's Air Quality Index

- ▶ The Air Quality Index (AQI) tool informs people about air pollution levels and associated health impacts that uses color-coded categories to represent different levels of health concerns

Air Quality Index					
Good	Moderate	Unhealthy for sensitive groups	Unhealthy	Very Unhealthy	Hazardous
0 ↔ 50	51 ↔ 100	101 ↔ 150	151 ↔ 200	201 ↔ 300	301 ↔ +

- ▶ East-West Gateway uses the tool to convert the highest eight-hour ozone average from a monitor to a standardized value from 0 to 500 with 100 being equal to the 2015 standard

St. Louis Region  
AQI  
Calendar  
for June  
2022

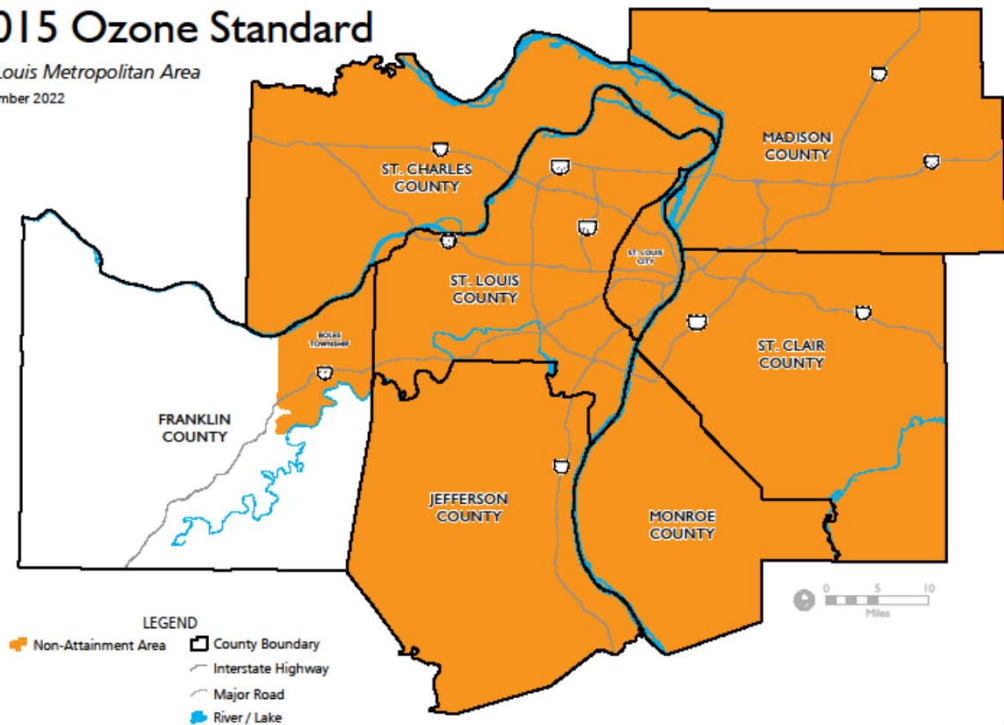


# St. Louis Region and USEPA Ozone Standard

- ▶ USEPA first set a standard for ozone in 1979. Later strengthened in 1997, 2008 and 2015. 2015 standard is 70 parts per billion (ppb)
- ▶ Attainment occurs when 3-year average of 4<sup>th</sup> highest annual 8-hour average for each monitor in a non-attainment area is  $\leq 70$  ppb
- ▶ In November 2022, the St. Louis Region was reclassified from a Marginal to a Moderate ozone nonattainment area
  - ▶ Based on 2018 -2020 monitoring data, the St. Louis region did not attain the 2015 ozone standard by the Marginal nonattainment area deadline of August 4, 2021

## Non-Attainment Area 2015 Ozone Standard

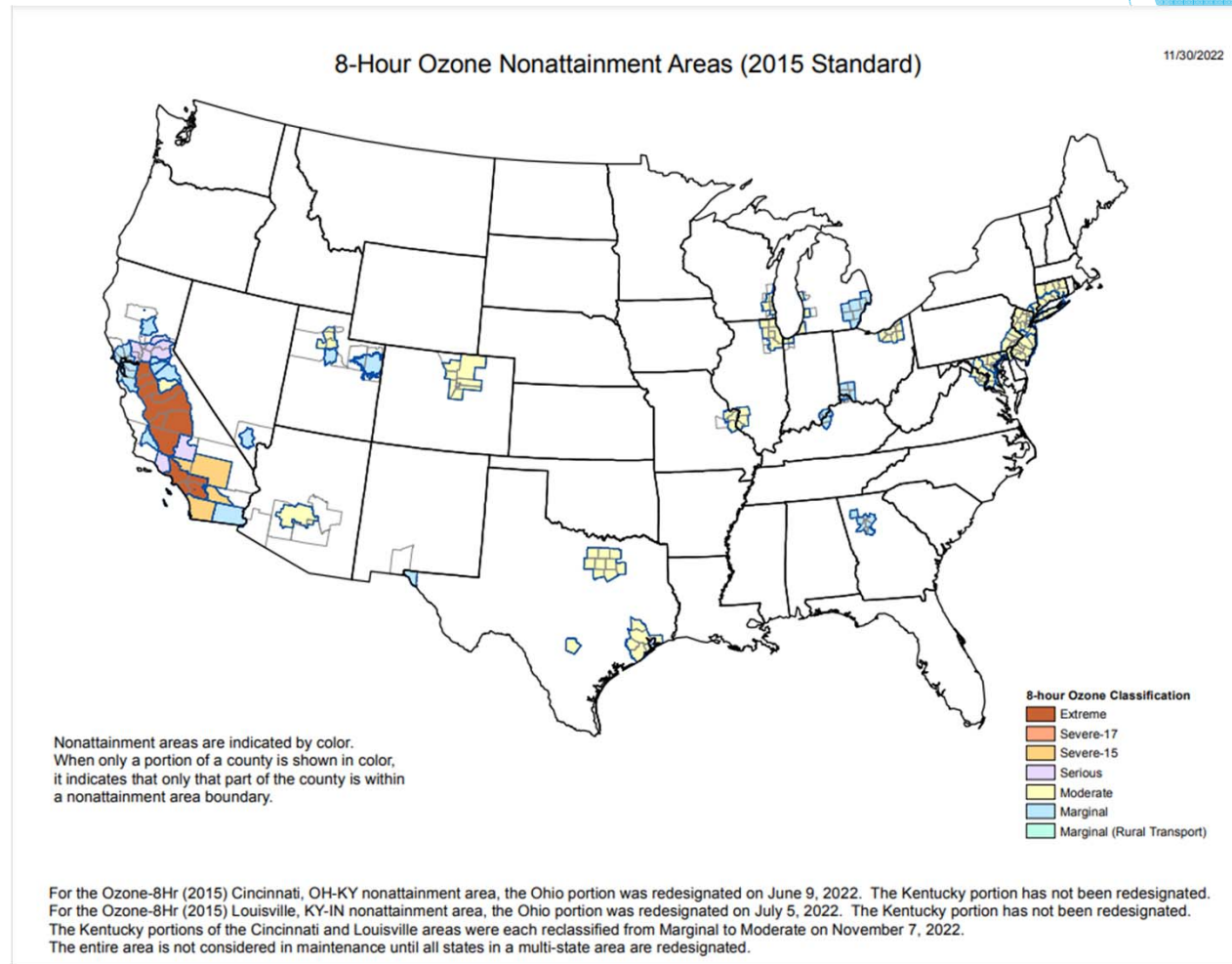
St. Louis Metropolitan Area  
November 2022



Sources: East-West Gateway Council of Governments

# USEPA's Designated Ozone Non-Attainment Areas

<u>Classification</u>	<u>Number</u>
Extreme	2
Severe	3
Serious	5
Moderate	23
Marginal	12
Marginal (Rural Transport)	1
<b>Total</b>	<b>49</b>





# Overview of CAA Ozone Nonattainment Area Planning & Control Requirements by Classification

Classification	Years to Attain	Requirements	NSR Offset Ratio	Major Source Threshold	
EXTREME	(20 years to attain)	TRAFFIC CONGESTION CONTROLS (if appropriate)	1.5 : 1 Extreme	10 tpy	
		CLEAN FUELS REQUIREMENT FOR BOILERS			
SEVERE	(15/17 years to attain)	PENALTY FEE PROGRAM FOR MAJOR SOURCES	1.3 : 1 Severe	25 tpy	
		VMT GROWTH DEMONSTRATION (& TCMs if needed)			
SERIOUS	(9 years to attain)	VMT REPORTING	1.2 : 1 Serious	50 tpy	
		NSR REQUIREMENTS FOR EXISTING SOURCE MODS			
		CLEAN FUELS PROGRAM OR SUBSTITUTE MEASURE FOR LARGER POP. AREAS			
		MODELED DEMO OF ATTAINMENT			MILESTONE DEMONSTRATIONS and CONTINGENCY MEASURES FOR RFP
		3% ANNUAL RFP UNTIL ATTAINMENT			ENHANCED I/M for larger population areas
		CONTINGENCY MEASURES FOR FAILURE TO ATTAIN			ENHANCED MONITORING PLAN
		Stage II Gasoline Vapor Recovery			BASIC VEHICLE I/M for larger population areas
MODERATE	(6 years to attain)	15% VOC ROP or 15% VOC/NOx RFP (OVER 6 YEARS)	1.15 : 1 Moderate	100 tpy	
		VOC/NOx RACT FOR MAJOR/CTG SOURCES			ATTAINMENT DEMONSTRATION
		NONATTAINMENT NEW SOURCE REVIEW PROGRAM			EMISSIONS STATEMENTS
MARGINAL	(3 years to attain)	BASILINE EMISSIONS INVENTORY (EI)	1.1 : 1 Marginal	100 tpy	
		PERIODIC EMISSIONS INVENTORY UPDATES			



As move up in classification, planning requirements are cumulative and there are more restrictive New Source Review Permit offset requirements and major source emission thresholds for these requirements



# Planning Requirements for States Marginal & Moderate Non-Attainment Areas

## ▶ Requirements unique to Marginal area

- ▶ Conduct emissions inventory
- ▶ Have major point sources (100 tpy) report their emissions annually
- ▶ New Source Review (NSR) permit program for new or modified existing point sources
- ▶ NSR offset rate for new major point sources is reduction of 1.1 tons existing emissions for every 1 ton of new emissions
- ▶ 2018 - 2020 monitoring data to show attainment for all monitors
- ▶ Attainment date – August 3, 2021

## ▶ Requirements unique to Moderate areas

- ▶ Marginal planning requirements
- ▶ Additional SIPs are to be prepared and examination of current permit process
- ▶ Demonstration that I/M program in place meets requirements of a Basic I/M program
- ▶ Contingency measures for failure to attain
- ▶ NSR offset rate for new major sources of 1.15 tons of existing emissions for every 1 ton of new emissions (up from 1.1 tons)
- ▶ 2021 – 2023 monitoring data to show attainment for all monitors
- ▶ Attainment date – August 3, 2024



## Multi-faceted Approach to Improve Ozone Levels

- ▶ Vehicle technology improvements
- ▶ Cleaner burning gasoline
- ▶ Illinois and Missouri vehicle emissions testing programs
- ▶ Transportation projects to reduce congestion
- ▶ Ridesharing program and MetroLink
- ▶ Controls on industry and power plants
- ▶ Individual behavior decisions
- ▶ Still work to be done



# Transportation Air Quality Conformity

- ▶ Transportation projects must be analyzed to determine that they meet requirements of (conform to) state air quality ozone plans and do not worsen air quality
  - ▶ Designed to make sure that federal transportation investment is consistent with goals contained in Missouri and Illinois State Implementation Plans to achieve/maintain ozone standards
- ▶ Process to follow comes from EPA Conformity Regulations, 40 CFR Part 93
- ▶ Conducted by East-West Gateway Community Planning and Transportation staff with assistance of the Inter Agency Consultation Group peer committee
- ▶ Final conformity determination is made by FHWA and FTA
  - ▶ EPA provides input on whether Gateway's initial determination and associated documentation meets requirement set out in their regulations



# Air Quality Conformity Determination Process

- ▶ Computer modeling is used to evaluate and document the impact of proposed transportation activities contained in the Transportation Improvement Program (TIP)/Long Range Transportation Plan (LRTP)
- ▶ Performed for the 2008 ozone standard (area is in maintenance for) and 2015 ozone standard (area is in nonattainment)
- ▶ For each of the years selected to be analyzed, VOC and NO<sub>x</sub> emissions estimated to occur as result of implementation of the TIP/LRTP have to be less than or equal to Missouri and Illinois VOC and NO<sub>x</sub> motor vehicle emissions budgets for the 2008 and 2015 ozone standards from their respective SIPs.
- ▶ Conformity Determination process and finding are documented and draft goes out for public comment along with draft TIP/LRTP
- ▶ Presented to East-West Gateway Board of Directors for final approval



# For Additional Information

- ▶ East West Gateway Council of Governments – [www.ewgateway.org/community-planning/environmental/air-quality](http://www.ewgateway.org/community-planning/environmental/air-quality)
- ▶ St. Louis Regional Clean Air Partnership information and daily ozone air quality forecasts – [www.cleanair-stlouis.com](http://www.cleanair-stlouis.com)
- ▶ Illinois Environmental Protection Agency – <https://epa.illinois.gov/topics/air-quality.html>
- ▶ Missouri Department of Natural Resources – [www.dnr.mo.gov/air](http://www.dnr.mo.gov/air)
- ▶ Plain English Guide to the Clean Air Act, USEPA (2007) – [www.epa.gov/sites/default/files/2015-08/documents/peg.pdf](http://www.epa.gov/sites/default/files/2015-08/documents/peg.pdf)
- ▶ USEPA AirNow – [www.airnow.gov](http://www.airnow.gov)
- ▶ St. Louis Forecast Office, National Weather Service issue alerts for days forecasted by Clean Air Partnership/KMOV Channel 4 meteorologists to have high ozone values - <https://www.weather.gov/lx/>

