



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

AGENDA INTER AGENCY CONSULTATION GROUP TUESDAY, OCTOBER 30, 2018 NOON – 1:00 P.M. EAST-WEST GATEWAY BOARD ROOM

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Richard Kellett

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Non-voting Members

Erin Aleman
Illinois Department of
Transportation
Erika Kennett
Illinois Department of Commerce
and Economic Opportunity

Patrick McKenna
Missouri Department of
Transportation

John Nations
Bi-State Development

Aaron Willard
Missouri Office of Administration

Executive Director

James M. Wild

1. Call to Order

- Carol Lawrence, Chair, East-West Gateway Council of Governments

2. Update on FY 2019-2022 Transportation Improvement Program and Conformity Determination

- East-West Gateway Council of Governments

3. Illinois Proposed Motor Vehicle Emission Budgets for 1997 PM2.5 Standard

- Illinois Environmental Protection Agency

4. Conformity Determination for *Connected2045* Update

- East-West Gateway Council of Governments
 - a. Regional Emissions Analysis
 - b. Date Conformity Determination Begins

5. CMAQ Improvement Program Performance Plan

- Peter Koeppel and Jason Lange, East-West Gateway Council of Governments

6. Other Business

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INTER AGENCY CONSULTATION GROUP

Tuesday, August 28, 2018

Noon – 1:00 P.M.

East-West Gateway Board Room

Members Present:

Carol Lawrence, Chair - East-West Gateway Council of Governments

Stacy Allen - Missouri Department of Natural Resources

Betsy Tracy – Federal Highway Administration – IL Division

Mike Henderson - Missouri Department of Transportation

Kevin Jemison – Illinois Department of Transportation

Curtis Jones – Illinois Department of Transportation

Darcy Bybee – Missouri Department of Natural Resources

Mark Leath – Missouri Department of Natural Resources

Kisha Lee – Bi-State Development

Jed Wolkins – EPA Region 7 (Telephone)

Staff:

Mary Grace Lewandowski Jennifer Vuitel Rachel Pawlek Jason Lange Peter Koeppel

Lubna Shoaib Maureen McCarthy

1. Call to Order

- Carol Lawrence, Chair, East-West Gateway Council of Governments

The meeting of the Inter Agency Consultation Group (IACG) was called to order by Carol Lawrence, East-West Gateway Council of Governments (EWG).

2. What's Next with the FY 2019-2022 Transportation Improvement Program and Related Amendments to Connected2045 and Conformity Determination

- East-West Gateway Council of Governments

A. Conformity Determination

On August 20th the IACG was given a draft for preview of the Conformity Determination. All of the regional emissions analysis tests were passed. The Delhi Bypass project in Jersey County, IL was included. Mr. Lange presented the Draft Conformity Determination and Draft Transportation Improvement Program (TIP) to the Executive Advisory Committee (EAC) on August 21 and will do the same at the Board of Directors meeting on August 29. The public comment period will begin on August 31st and end on October 5th. There will be five open house meetings scheduled for the Draft Conformity Determination and TIP beginning on September 10th and one on-line chat. The Federal Highway Administration (FHWA) of Missouri requested to be sent the Presented for Approval Conformity Determination document in early October. At the end of October the Conformity Determination and Final TIP will be presented to the EAC and to the Board for approval. Once approved, the documents will be sent to the Missouri Department of Transportation (MoDOT) on November 1st.

B. Carbon Monoxide Performance Management Measure

Mr. Henderson, MoDOT, asked if carbon monoxide (CO) was going to be accounted for in the Conformity Determination for this TIP. Ms. Shoaib, EWG, said that CO will not be included in the documentation. She added that a calculator has been developed to estimate CO emissions from Congestion Mitigation Air Quality (CMAQ) program projects. This is part of the performance management measure for the CMAQ program. Because the area inside I-270 in Missouri is classified as a limited maintenance area for CO, it is not required that a conformity determination be done. However, because the CMAQ performance management measure requires the examination of emission benefits, CO will be a part of that.

Mr. Henderson, MoDOT, observed that the baseline CO emissions level for CMAQ projects from the FY 2019-2022 TIP was set at zero and said that target reductions need to be set for 2019 and 2020. Ms. Shoaib, EWG, said that other Metropolitan Planning Organizations (MPOs) have indicated that they are taking a different approach. MPOs and state departments of transportation are also looking at historic rates (implementation of project moves up in time or is delayed or does not move forward) and have developed a factor to apply to estimated emissions. The final number may be a little bit lower than actual estimate. Mr. Henderson, MoDOT, reported that MoDOT and EWG had a conference call with FHWA Headquarters about CO. Since EWG had not put any data in the CMAQ Public Access System, could use zero as baseline and not have to go back and develop a baseline number. From now on CO will be included in the analysis of emission benefits of CMAQ projects.

C. Revocation of 1997 Annual PM_{2.5} Standard and Conformity Requirements

If there are no adverse comments about the Environmental Protection Agency's (EPA) direct final rule redesignating the Missouri counties to attainment for 1997 annual PM_{2.5} standard, it is set to become effective on October 2nd. It was asked if the action/budget tests for PM_{2.5} for Missouri and a general discussion need to be included in the Conformity Determination for the FY 2019-2022 TIP. Mr. Leath, Missouri Department of Natural Resources (MoDNR), said that EPA's 2016 PM_{2.5} State Implementation Plan (SIP) rule states that when an area is redesignated to attainment for the 1997 PM_{2.5} standard, that standard is revoked and requirement to do conformity for the 1997 standard goes away. EPA Region 7 is to further research this.

3. Looking Ahead to Conformity Process for the *Connected2045*, Long-Range Transportation Plan, Update

- East-West Gateway Council of Governments

East-West Gateway as the federally designated MPO for the St. Louis Region (MO-IL) is required to produce a Long-Range Transportation Plan (LRTP) every four years. The St. Louis region has to have an updated LRTP every four years because it is a non-attainment area for ozone, plans in other areas are done every five years. The last LRTP, *Connected2045*, was adopted in 2015 and the next plan update is scheduled to be adopted in June 2019. The LRTP is a 20-30 year outlook of transportation investment strategies that guide major transportation investments in the region as well as regionally significant projects. The focus this time is to make the LRTP compliant with the requirements of the FAST Act, particularly setting performance

management measure standards. Targets for bridge and pavement conditions, safety, congestion and CMAQ projects are to be set. LRTP is to show how projects will achieve certain outcomes. Federal transportation law requires that the plan be fiscally constrained which means the projects included in the plan update must have funding in place. The plan update will also include illustrative projects that would advance if funding became available. Investments identified in the plan update must be closely tied to the outcome goals. One of the most major parts of the plan is insuring the transportation projects abide by air quality conformity regulations. East-West Gateway is hoping to have a first draft of the LRTP update by March 2019 with Board action in June 2019. More information on the LRTP can be found at <https://www.ewgateway.org/transportation-planning/long-range-planning/>

The Conformity Determination for the LRTP will begin soon. The analysis years and regional emissions analysis tests will be discussed in October. In June 2018 EPA distributed guidance for how to conduct conformity for the 2015 ozone standard. EWG has several questions for EPA Region 7 concerning which budgets can be used and other items. Conformity still needs to be done for 2008 standard and because of Jersey County the 1997 standard is also still in use. A draft for preview will be shared with the IACG by March 2019.

4. Other Business

The next meeting of the IACG will be on October 30, 2018. There being no other business, the meeting of the Inter Agency Consultation Group was adjourned.