



**EAST-WEST GATEWAY**  
**Council of Governments**

Creating Solutions Across Jurisdictional Boundaries

**AGENDA**  
**INTER AGENCY CONSULTATION GROUP**  
**TUESDAY, June 26, 2018**  
**Noon – 1:00 P.M.**  
**East-West Gateway Board Room**

**Chair**

Steve Stenger  
County Executive  
St. Louis County

**Vice Chair**

Mark A. Kern  
Chairman, St. Clair County Board

**2nd Vice Chair**

Robert Elmore  
Chairman, Board of Commissioners  
Monroe County

**Executive Committee**

Steve Ehlmann  
County Executive  
St. Charles County  
John Griesheimer  
Presiding Commissioner  
Franklin County  
Lyda Krewson  
Mayor, City of St. Louis  
Kurt Prenzler  
Chairman, Madison County Board  
Ken Waller  
County Executive  
Jefferson County

**Members**

Chuck Caverly  
St. Louis County Municipal League  
Emeka Jackson-Hicks  
Mayor, City of East St. Louis  
Carol Johnson  
Franklin County  
Reggie Jones  
St. Louis County  
Mark Kupsky  
Vice President,  
Southwestern Illinois  
Council of Mayors  
Roy Mosley  
St. Clair County  
Lewis Reed  
President, Board of Aldermen  
City of St. Louis  
Herbert Simmons  
President, Southwestern Illinois  
Metropolitan & Regional  
Planning Commission  
Tom Smith  
President, Southwestern Illinois  
Council of Mayors  
Michael Walters  
Madison County  
John White  
St. Charles County  
**Regional Citizens**  
Barbara Geisman  
C. William Grogan  
Richard Kellett  
John A. Laker

**Non-voting Members**

Erin Aleman  
Illinois Department of  
Transportation  
Erika Kennett  
Illinois Department of Commerce  
and Economic Opportunity  
Patrick McKenna  
Missouri Department of  
Transportation  
John Nations  
Bi-State Development

**Executive Director**

James M. Wild

1. Call to Order  
- Carol Lawrence, Chair, East-West Gateway Council of Governments
2. Update on FY 2019-2022 Transportation Improvement Program and Related Amendments to Connected2045 and Conformity Determination  
- Jason Lange, East-West Gateway Council of Governments  
- Carol Lawrence, East-West Gateway Council of Governments
3. Transportation Conformity Guidance for 2015 Ozone Non-Attainment Areas  
- Jed Wolkins, U.S. Environmental Protection Agency Region 7
4. Other Business

Gateway Tower  
One Memorial Drive, Suite 1600  
St. Louis, MO 63102-2451

314-421-4220  
618-274-2750  
Fax 314-231-6120

webmaster@ewgateway.org  
www.ewgateway.org

## INTER AGENCY CONSULTATION GROUP

Tuesday, May 29, 2018

Noon – 1:00 P.M.

East-West Gateway Board Room

### Members Present:

Carol Lawrence, Chair - East-West Gateway Council of Governments

Stacy Allen - Missouri Department of Natural Resources

Betsy Tracy – Federal Highway Administration – IL Division

Mike Henderson - Missouri Department of Transportation

Brad McMahon – Federal Highway Administration – MO Division

Heather Hamilton - U.S. Environmental Protection Agency Region 7 (Telephone)

Buzz Asselmeier – Illinois Environmental Protection Agency (Telephone)

Kevin Jemison – Illinois Department of Transportation

### Staff:

Mary Grace Lewandowski   Rachel Pawlek   Jason Lange   Peter Koeppel   Maureen McCarthy   Josh Schwenk

### **1      Call to Order**

Carol Lawrence, Chair, East-West Gateway Council of Governments

The meeting of the Inter Agency Consultation Group (IACG) was called to order by Carol Lawrence, East-West Gateway Council of Governments (EWG).

### **2      Update on Conformity Determination for the FY 2019-2022 Transportation Improvement Program and Related Amendments to Connected2045**

- East-West Gateway Council of Governments

The schedule is still on time and local STP-S and CMAQ applications are not due until June 14<sup>th</sup>. Mr. Lange is working on reviewing the programs from IDOT, Metro, and MODOT. Once they are compiled into the database, Mr. Lange will release a list of projects and the air quality classifications that show which ones are regionally significant and which ones are not. The goal is to have that list sent out to the IACG by June 8<sup>th</sup>.

Then, the whole (all local projects received) list will be sent out and of those projects, whatever projects are recommended by the Transportation Planning Committee (TPC) for inclusion in the Transportation Improvement Program (TIP) are the projects that will be included in the air quality model. Project selection takes place in early August. The preparation of the draft TIP and air quality Conformity Determination are on schedule with the final approval by the EWG Board targeted for October 31<sup>st</sup>.

At the March meeting there was a discussion on the analysis years to be used in the Regional Emissions Analysis for fine particulate (PM<sub>2.5</sub>) standard. After internal discussion, it was decided to keep 2025 as an analysis year so that the projects will be grouped the same.

**3      Draft Missouri Performance Management Measure to Assess CMAQ Program – On-Road CO Mobile Source Emissions Target**  
- East-West Gateway Council of Governments

A target for carbon monoxide (CO) needs to be established just for Missouri. In the previous meeting there was a discussion on the targets set for PM 2.5, volatile organic compounds (VOCs), and oxides of nitrogen (NO<sub>x</sub>) for Missouri portion of region (as well as Illinois). Since then staff has been reviewing whether or not that method was the correct way to set those emissions targets and in turn the CO target. The process was to estimate annual emissions data associated with projects from past years. The emissions target was set as the year with lowest reduction. After talking with other Metropolitan Planning Organizations (MPOs) and reviewing the rule, the revised approach would be to set targets based on what Congestion Mitigation Air Quality (CMAQ) projects were programmed in the TIP and the first year funds would be obligated for them. Pointed out that funding available for CMAQ projects and what projects are submitted varies every year, it is difficult to identify a trend. It was suggested to use the second approach to develop 2020 and 2022 targets for all the pollutants and send this information to Missouri Department of Transportation (MoDOT) and Illinois Department of Transportation (IDOT). Targets are needed by the end of May. To develop the annual CO target, EWG staff developed emission estimate for each month and then came up with an annual average in kilograms/day. It is challenging. An in-depth discussion focused on process of setting targets and how EWG might use this information in the future followed. Emission targets can be revisited and revised in 2020.

**4      Discussion – February 16, 2018 Decision by U.S. Court of Appeals for the District of Columbia in case of South Coast Air Quality Management District v. EPA, FHWA Guidance and Jersey County, IL**

Primarily this court decision focused on EPA's regulation describing how the transition from the 1997 ozone standard to the 2008 ozone standard would take place. One item the decision addressed was need for conformity to continue for "orphan" maintenance areas based on the 1997 standard. "Orphan" areas were part of the 1997 non-attainment designation but outside of a MPO boundaries. The "orphan" maintenance areas attained the 1997 standard and are part of a maintenance plan. In 2012, these areas were designated as attainment for the 2008 ozone standard. EPA, Federal Highway Administration (FHWA), and Federal Transit Administration (FTA) have been researching the court decision and developing guidance for states and MPOs. In April FHWA/FTA issued interim guidance and identified affected counties (Jersey County) based on 1997 non-attainment areas (St. Louis MO-IL). Also in April, EPA filed a request for the Court to rehear/revisit several points of their decision including conformity for "orphan" maintenance areas. EPA Headquarters is working on guidance and there should be more information later on.

EWG met with IDOT and Federal Highway Administration (FHWA) IL in May about Jersey County, IL. In 2007, EWG, IDOT, Illinois Environmental Protection Agency

(Illinois EPA) and Jersey County signed a Memorandum of Agreement (MOA) describing the conformity process to be followed for Jersey County under the 1997 standard. It may be necessary to revisit and update the MOA. FHWA reviewed the TIP and the State Transportation Improvement Program (STIP) and did not find any regionally significant projects requiring conformity in Jersey County. However, after talking with IDOT, FHWA IL learned of one project which might be considered as such. The Delhi Bypass project is two miles in length and would be on a principal arterial (U.S. 67) and is estimated to cost \$23 million. Anticipated construction would start in FY 2023. It is an IDOT project. IDOT can demonstrate funding capability. IDOT has been moving forward with design and scoping for the Delhi Bypass and is nearing the end of the National Environmental Policy Act (NEPA) process. Based on the April 2018 FHWA/FTA guidance, this project needs to be included in conformity in order to obtain NEPA sign-off. If there is a capital program in future, the Delhi Bypass could be a priority project and move forward. The big concern for IDOT is timing of conformity so as not to miss the NEPA sign-off and hold up project.

Need to determine which of EWG's conformity determinations the Delhi Bypass project could be in: the FY 2019-2023 TIP/amending Connected2045 (adopted October 2018); or Mid-Year TIP update/amending Connected2045 (only if needed); or Long Range Plan Update/amending FY 2019-2022 TIP (adopted June 2019); or FY 2020-2024 TIP/amending Long Range Plan Update (adopted August 2019). IDOT would like to see it in the conformity for the Long Range Plan Update.

FHWA sees the need for a process to be identified. After the May 14 meeting, Christopher Schmidt, IDOT, is to review the 2007 MOA, Kirk Brown, IDOT District 8, is to determine status of NEPA elements and Carol Lawrence, EWG, is to find out what needs to happen internally. All need to work together. Internal discussions are going to continue at EWG and will investigate what kind of information is required by the Systems Evaluation section to prepare Jersey County emissions estimates.

## **5 Other Business**

The next meeting of the IACG will be on June 26, 2018. There being no other business, the meeting of the Inter Agency Consultation Group was adjourned.