

AGENDA
EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS
EXECUTIVE ADVISORY COMMITTEE
TUESDAY, MARCH 18, 2014 – 2:00 PM

- 1. CALL TO ORDER**
- 2. APPROVAL OF MINUTES OF FEBRUARY 18, 2014**
- 3. DISCUSSION ITEMS**
 - A. Draft 2015 Unified Planning Work Program
 - B. Board Workshop - Regional Freight District and Authority
 - C. Update on the Missouri Transportation Sales Tax Initiative
 - D. Reasonable Progress Update
- 4. ACTION ITEMS**
 - A. Amendment of the FY 2014 Unified Planning Work Program to change funding for work element 2.39: *Monitoring and Implementation of the All-Hazard Mitigation Plan for the Missouri Portion of the Region*
 - B. Amendment of the FY 2014 Unified Planning Work Program to add work element 2.86: *FirstNet Coordination Project*
 - C. Modification of the FY 2014-2017 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan – *RTP 2040*, and the related Air Quality Conformity Determination – Requested by the Illinois Department of Transportation
 - D. Modification of the FY 2014-2017 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan – *RTP 2040*, and the related Air Quality Conformity Determination – Requested by the Missouri Department of Transportation
 - E. Regional Security Expenditures
- 5. OTHER BUSINESS**
- 6. ADJOURNMENT**



EAST-WEST GATEWAY
Council of Governments

Creating Solutions Across Jurisdictional Boundaries

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Memo to: Board of Directors

From: Staff

Subject: Project Notifications

Date: March 10, 2014

Attached is the Project Notification list for March 2014. The compiled list is a result of the weekly list of projects from the Missouri State Clearinghouse for comments. The listing contains a summary table which includes grant applications, announcements, and public notices. If you have any questions regarding this attachment, please contact Gary Pondrom in the Community Planning department.

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**Project Reviews for East-West Gateway Council of Governments
March 2014**

JURISDICTION	APPLICANT	PROJECT DESCRIPTION	FEDERAL AGENCY	FEDERAL GRANT/LOAN	FUNDING: STATE LOCAL/OTHER	TOTAL
St. Louis County	Evangelical Children Home dba ECH Every Child's Hope #1408010	Transitional Living for Homeless Youth - To provide funding for Transitional Living Program and maternity group homes	HHS	\$180,000	Applicant: \$27,415	\$207,415
Jefferson County	County of Jefferson #1408007	Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program - To provide funding for the Domestic Violence Emergency Response team (DVERT)	DOJ	\$300,000		\$300,000
St. Charles County	Youth in Need, Inc. #1408019	Transitional Living for Homeless Youth - To provide funding for Transitional Living Program and maternity group home	HHS	\$186,115	Applicant: \$21,462	\$207,577
City of St. Louis and St. Louis County	Betty Jean Kerr People's Health Centers #1408023	Affordable Care Act (ACA) Grants for New and Expanded Services under the Health Center Program - To provide funding for the Behavioral Health and Primary Care Integration Program	HHS	\$250,000		\$250,000
Jefferson County	Community Treatment, Inc. #1409005	Affordable Care Act (ACA) Grants for New and Expanded Services under the Health Center Program - To provide funding for the Behavioral Health Integration Program	HHS	\$250,000	Income: \$122,852	\$372,852

MINUTES

EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS
EXECUTIVE ADVISORY COMMITTEE
FEBRUARY 18, 2014

Members Present

Steve Gregali, *Chair*, City of St. Louis
Joe Parente, *Vice-Chair*, Madison County
Tracy Beidleman, Metro
Bruce Carmitchel, IDOT, Dist. 8
Tom Curran, St. Louis County
Gary Elmestad, St. Charles County
Tim Fischesser, St. Louis County Municipal League
Joe Hagerty, Madison County
Dave Hutchings, Jefferson County
Steve Johnson, St. Louis Regional Chamber
Stephanie Leon Streeter, St. Louis County
Ronald Longley, City of East St. Louis, IL
Pauline Masson, Franklin County
Judy Nelson, SW IL Council of Mayors
Bill Schnell, MoDOT
Kevin Terveer, SIMAPC

Others in Attendance

John Donovan, Federal Highway Administration
Det. Brent Figgs, St. Louis Metropolitan Police Department
Mike Henderson, MoDOT
David Newberger, Commissioner on the Disabled, City of St. Louis
Amy Yaeger, Madison County Health Department

EWGCOG Staff:

Ed Hillhouse, Jerry Blair, Jim Wild, Royce Bauer, Mike Coulson, Ross Friedman, Nick Gragnani, Larry Grither, Medora Kealy, Peter Koeppe, Karen Kunkel, Jason Lange, Sang Gu Lee, MaryGrace Lewandowski, Christopher Michaels, Anna Musial, Rachael Pawlak, John Posey, Sonya Pointer, Mary Rocchio, Shay Shindler, Himmer Soberanis, Julie Stone, David Wilson, Aaron Young

CALL TO ORDER

The Executive Advisory Committee was called to order by Chair Steve Gregali.

APPROVAL OF MINUTES OF JANUARY 21, 2014 MEETING

Mr. Hillhouse advised of a change to the January 21, 2014 minutes to properly reflect that the meeting was called to order by *Vice-Chair Steve Gregali*. Motion was made by Mr. Schnell, seconded by Ms. Masson, to approve the minutes as amended. Motion carried, all voting aye.

DISCUSSION ITEMS

Development of the Fiscal Year 2015-2018 Transportation Improvement Program

Jason Lange, EWGCOG, summarized important timelines associated with developing the program, including those for solicitation for projects, project development workshops, and public participation, and he outlined anticipated funding amounts for STP and CMAQ programs in Illinois and for STP, CMAQ, and BRM projects in Missouri. He noted that the final TIP would be presented to the Board for approval in June.

Update of the Council's Title VI Program

Jim Wild, EWGCOG, advised that the Agency is required to prepare a Title VI document that ensures that federally funded programs contained in its UPWP prohibit discrimination on the basis of race, religion, and national origin. He advised that the draft would be available within a week and that the final document would be presented for approval in April.

Illinois Division of Traffic Safety – Drive for Tomorrow

Patty Ambrose, IDOT, summarized the no-cost program, *Drive for Tomorrow*, sponsored by IDOT, in partnership with local businesses and corporate sponsors, to educate students from participating schools on the perils of impaired, distracted and irresponsible driving, and the importance of seat belt use. The four day course is taught by industry professionals, and uses instruction and virtual simulation devices to supplement and reinforce classroom and behind-the-wheel instruction to allow drivers education students to experience real-life road dangers in a classroom setting. The program, mirrored after a similar program in Williams County Illinois, was last held in November 2013 in Collinsville, IL and was attended by 10 different schools with a total of about 1,400 students. She advised that the cost for such an event is approximately \$50,000.

ACTION ITEMS

Appointment of Officers for 2014

Ed Hillhouse, EWGCOG, advised that Executive Advisory Committee members are customarily appointed by the officers of the Board of Directors. Accordingly, officers for 2014 are Steve Gregali, *Chair*, and Jim Fields, *Vice-Chair*.

The gavel was then turned over to Mr. Gregali.

Motion approving the appointments was made by Mr. Fischesser, seconded by Mr. Longley. Motion carried, all voting aye.

Modification of the FY 2014-2017 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan - RTP 2040, and the related Air Quality Conformity Determination – Requested by the Illinois Department of Transportation

Jason Lange, EWGCOG, summarized IDOT’s request to modify the following projects:

TIP #	Action	Description
6429A-14	Add	St. Clair County – IL 3 – New circuitry, signals, gates at railroad crossing in Brooklyn
6430-14	Add	Madison County – IL 3 – Resurfacing Jersey County line to Pierce Lane in Godfrey
6431-14	Add	Madison County – IL-111 – Intersection reconstruction at Chain of Rocks Road
6432-14	Add	Madison County – IL 140 – Resurfacing – 0.2 miles west of IL 159 to 0.1 miles east of Park Avenue in Hamel

Motion was made by Mr. Parente, seconded by Mr. Terveer. Motion carried, all voting aye.

Modification of the FY 2014-2017 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan - RTP 2040, and the related Air Quality Conformity Determination – Requested by Missouri Department of Transportation

Mr. Lange, EWGCOG, summarized MoDOT’s request to add and/or modify the following projects:

TIP #	Action	Description
6433-14	Add	St. Louis County / Repair retaining wall – I 64 North Outer Road west of In 270
5949-14	Modify	Multi-County – Intelligent transportation system upgrades –various routes throughout St. Louis District
5949B-14	Modify	Multi-County - Intelligent transportation system upgrades –various routes throughout St. Louis District
5949C-14	Modify	Multi-County - Intelligent transportation system upgrades –various routes throughout St. Louis District

Motion was made by Mr. Carmitchel, seconded by Mr. Curran. Motion carried, all voting aye.

Regional Security Expenditures

Nick Gragnani, STARRS, summarized staff’s request for the following expenditures, totaling \$1,959,518. The expenditures will be funded from the Assistant Secretary for Preparedness and Response (“ASPR”) Hospital Preparedness Program and Urban Area Security Initiative (“UASI”) grant programs.

Action	Description	Amount
Contract	M.Davis and Company - to perform emergency preparedness surveys of the general population and local organizations and to conduct up to 13 focus groups	\$300,000
Purchase	Veterans Corp of America – one Razor EX Bio Detection System	\$54,103
Purchase	Harris Corporation – telecommunications surveillance equipment	\$267,045
Purchase	Lou Fusz Ford – 2014 Ford Police Interceptor Utility AWD	\$25,475
Purchase	Emergency Vehicles, Inc. – installation and integration of telecommunications surveillance equipment	\$43,000
Purchase	ICOR Technology – digital video upgrade for the St. Charles County Sheriff's Dept.	\$30,970
Purchase	Sirchie Finger Print Laboratories – Mobile Crime Lab	\$157,369
Purchase	Motorola Solutions – eight Motorola APX7000 series dual band portable radios	\$34,330
Sub-Award	St. Charles County – costs associated with adding additional microwave links in Jefferson, St. Charles and St. Louis counties	\$762,920
Purchase	Bio-Defense Network, LLC – purchase of consultant services	\$37,500
Purchase	Veterans Corps of America – purchase of 10 satellite phones	\$24,940
Purchase	Midwest Medical Supply – six vaccine refrigerators for public health	\$25,469
Purchase	Reis Environmental – 74 Pelican 9460 Remote Area Lighting units	\$96,422
Purchase	Tiger Supplies, Inc. – five total station survey instrument and software packages	\$49,975
Contract	University of Missouri Rescue Training Institute - to provide a structural Collapse Technician Course	\$20,000
Contract	University of Missouri Fire Rescue Training Institute – to provide two Swiftwater Technician Refresher Courses	\$7,000
Contract	University of Missouri Fire Rescue Training Institute – to provide two Boat Rescue Operations Technicians Courses	\$23,000

Motion was made by Ms. Masson, seconded by Mr. Longley. Motion passed unanimously.

OTHER BUSINESS

Discussion was held regarding the upcoming Board workshops, the first of which will focus on freight, and the second of which will address Board priorities for 2014. Ed Hillhouse advised that staff was working on setting dates and times for both workshops.

ADJOURNMENT

Motion was made by Mr. Carmitchel, seconded by Mr. Terveer, to adjourn the meeting. Motion carried, all voting aye.

Respectfully submitted,



Ed Hillhouse
Secretary, Board of Directors



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors

From: Staff

Subject: Draft FY 2015 Unified Planning Work Program

Date: March 12, 2014

We are providing the draft FY 2015 Unified Planning Work Program (UPWP) this month for your review and information. The UPWP describes all of the planning work activities that the staff and other local agencies will undertake over the coming year beginning on July 1. The document serves as the scope of work for contracts with the states and federal agencies that provide much of the funding for planning and related activities in the region.

Metropolitan planning organizations are required by federal law to adopt a UPWP every year covering all transportation funded planning activities. Our document includes all of the proposed activities that are planned by staff throughout the agency from all funding sources. Some of the activities described in the UPWP are currently underway and will continue during the next twelve months and others will start at various times during the year depending on funding availability.

We are projecting new funding for the upcoming fiscal year in the amount of \$10,683,007, as shown in the FY 2015 Funding Summary – New Funding in Period on page x. A large portion of the projected funding is either passed through or is expended on behalf of other agencies. Our in-house costs for the agency are estimated at \$6,103,000 for the life of the grants represented.

Over the next month the UPWP will be reviewed and discussed with our funding agencies and participating jurisdictions/agencies. Some of the funding levels shown in the UPWP are estimates and may be revised as more detail is received. We also welcome comments and questions from the Board of Directors. After approval from the funding agencies and input from the Board, we will bring it back to the Board in April for approval.

The draft document can be found at <http://www.ewgateway.org/download/fy15upwp-draft.pdf>.

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EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors

From: Staff

Subject: Missouri Ballot Initiative and Transportation Project Priority Setting Process

Date: March 12, 2014

Background

In September of 2013, Missourians for Safe Transportation and New Jobs, a group comprised of contractors, consultants, and labor unions, filed an initiative petition with the Missouri Secretary of State proposing an additional 1 percent sales tax to fund transportation improvements in the state. The group has since ceased collecting signatures and the effort is now proceeding through the legislative process via HJR 68 (House) and SJR 48 (Senate). Despite the change in strategy, the proposed ballot language remains identical - it would initially be in effect for 10 years and bring in an estimated \$7.1 billion in revenue during that time. Of that revenue, 5% would be distributed directly to counties through a County Aid Transportation Fund, 5% to cities through a Municipal Aid Transportation Fund, with the remaining 90% to be expended at the discretion of the Missouri Highways and Transportation Commission.

The funds raised by this tax are intended to be very flexible and may be used, according to the bill text, to “plan, locate, relocate, establish, acquire, construct, maintain, control, operate, develop, and fund transportation facilities, such as, but not limited to aviation, mass transportation, transportation for the elderly and handicapped persons, railroads, ports, waterborne commerce, intermodal connections, bicycle, and pedestrian improvements.” MoDOT has stated, however, that highway improvements must be on the state system.

East-West Gateway’s Role

In order to be presented to voters, the ballot question must include a statewide list of transportation projects to be funded by the proposed tax. To create such a list, MoDOT has requested each MPO and RPC in the state to undertake a regional prioritization process.

Working with Burns and McDonnell, a facilitation consultant provided by MoDOT, East-West Gateway has developed a process for prioritizing projects across all modes

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for the St. Louis region. This process will include a wide range of regional transportation stakeholders across all modes and jurisdictions:

Identification of candidate projects (March/April)

The initial project list includes the hundreds of projects and transportation needs identified in previous MoDOT and EWG efforts, such as On the Move, OneSTL and the current regional transportation plan, RTP 2040. In advance of involving external stakeholders, this initial candidate list will be pared down to a more reasonable and manageable length by EWG staff working with regional planning partners. A list for each mode will be developed as follows:

- Highways – Recent past prioritization efforts (e.g. RTP 2040) will be used to develop a manageable list of highway projects.
- Transit – Projects identified during On the Move will serve as a starting point for the Transit list. Modifications will be made based Moving Transit Forward (Metro’s long-range transit plan) and through discussion with transit stakeholders.
- Bicycle & Pedestrian – The bicycle and pedestrian project list will be informed by Great Rivers Greenway’s Gateway Bike Plan. The projects identified during On the Move, especially those located in counties not included in the Gateway Bike Plan, will also be reviewed for possible inclusion.
- Freight – Projects concerning rail (passenger and freight), airports, water ports or other modes will be identified using the list of priorities identified in On the Move and the St. Louis Regional Freight Study.

Review of draft performance measures and scoring criteria (March/April)

EWG has a well-developed and supported set of 10 Guiding Principles, and has identified a correlated set of draft performance measures to accompany MoDOT’s priorities outlined in On the Move, including maintaining the system, safety, economic growth and transportation choice. These draft measures will be reviewed for applicability in the scoring and prioritization process and refined as necessary.

Stakeholder Workshop#1: Finalize Candidate Projects and Criteria Weighting (Mid-April)

Workshop attendees will refine the candidate projects lists by mode to identify any potential gaps, and approve the lists. They will also discuss and confirm project evaluation criteria based on EWG’s 10 Principles, performance measures, as well as MoDOT’s planning goals.

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Project Scoring (Mid-April – Mid-May)

EWG staff will score the candidate projects using the criteria, performance measures, and any weighting established in workshop #1. The scored projects will be grouped into tiers (low/medium/high) for presentation and discussion at Workshop #2.

Board Update (April)

After workshop #1 and project scoring, staff will update the EWG Board of Directors at its April 30, 2014 meeting.

Stakeholder Workshop #2: Review of Scored Project List and Recommendation of Final Prioritized Sales Tax Project List (Mid-May)

Attendees will review and discuss the results of the scoring process. A recommended project list for the region will be finalized.

Cost Estimating (May)

EWG will work with MoDOT to obtain cost estimates for prioritized projects.

Board Approval of Sales Tax List (May)

The final project list will be approved by the EWG Board of Directors at its May 25, 2014 meeting.

Finalized Improvement List (Late May – Mid June)

EWG submits regional improvement list to MoDOT- St. Louis District.

MoDOT Chief Engineer recommends 10-year improvement list to MHTC (August)

MHTC approves final list (September)

General election (November 4, 2014)

MoDOT's most recent schedule for the ballot initiative process is attached.

Tentative Schedule (as of 2/24/2014)

Developing the Transportation Improvements List

Timeframe	Key Milestones
FEBRUARY 2014	> Each region provides a documented process to MoDOT's Transportation Planning division that includes each RPC, MPO and region process
MARCH 2014	> <u>Individual</u> MPOs and RPCs begin developing prioritized improvement lists > Statewide planning partner meeting to discuss progress and next steps on March 17
APRIL 2014	> <u>Individual</u> MPOs and RPCs finalize prioritized improvement lists
MAY 2014	> MHTC establishes sales tax distribution to regions after/if legislation is Truly Agreed and Finally Passed > <u>Regions</u> begin developing prioritized improvement lists
JUNE 2014	> <u>Regions</u> finalize prioritized improvement lists
JULY 2014	> Regional recommendations of prioritized improvements due to Chief Engineer on July 1, 2014 > MoDOT review of scopes and estimates
AUGUST 2014	> Chief Engineer recommends 10-year transportation improvements list to MHTC (30-day public comment period begins)
SEPTEMBER 2014	> MHTC approves final list of 10-year transportation improvements for Missourians
NOVEMBER 2014	> General Election, November 4, 2014

Regions are defined by MoDOT's district boundaries and include the RPCs and MPOs within each MoDOT district.



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors

From: Staff

Subject: Update on Local Program Projects - FY 2014 Reasonable Progress

Date: March 12, 2014

The Policy on Reasonable Progress applies to Missouri projects or programs included in the Transportation Improvement Program, which are funded by the Congestion Mitigation and Air Quality Improvement, On-System Bridge, Surface Transportation-Suballocated, and Transportation Enhancement programs (Illinois uses a different process).

Reasonable progress will have been made if a project has advanced to the point of obligating all federal funds programmed for that project in the current fiscal year, regardless of the phase of work (i.e., Preliminary Engineering (PE), Right of Way Acquisition (ROW), or Plans Specifications and Estimates (PSE)/Construction). If a project fails to obligate the programmed federal funds by September 30 of the current fiscal year, the funding will be forfeited and returned to the regional funding pot. Obligation of federal funds means that funds have been set-aside by the Federal Highway Administration for reimbursable work on a project. Actual progress toward implementation is measured against the schedule submitted by the project sponsor in the project application. The fiscal year begins October 1 and ends September 30.

Fiscal year (FY) 2014 represents the largest amount of projects and federal funds that have been monitored by Council staff since this Policy was enacted. There are 165 projects and nearly \$142 million in federal funds programmed in FY 2014. As of this date, 33 projects and \$29.4 million in federal funds have been obligated.

The table below shows the number of projects and unobligated federal funds as of this date. The deadline to obligate federal funds in FY 2014 is September 30. Only 21% of the federal funds programmed in FY 2014 have been obligated to date compared to 43% in FY 2013 and 40% in FY 2012.

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Phase of work	# of projects	Federal \$ programmed (in millions)
Preliminary Engineering (PE)	9	\$0.7
Right-of-Way (ROW)	24	\$2.4
Construction	98	\$109.4

Projects with PE and ROW programmed appear to be on track to obligate funding by the end of the fiscal year, while \$109.4 million in federal funds remain unobligated for construction. The concern at this time is the amount of unobligated construction funds. Local sponsors are required to submit a project tracking report to East-West Gateway twice a month. Staff has been following up with sponsors who appear to be falling behind schedule.

MoDOT Local Programs must review and approve the final PSE for these projects and approve right of way clearance within six months. MoDOT Local Programs assures us that they will have staff on-hand to deal with the influx of projects as the fiscal year comes to a close.

A one-time schedule extension is available for projects that have fallen behind schedule, however, the sponsors are required to demonstrate the delays are beyond their control. The deadline to submit the one-time extension is on June 2, 2014. Staff will continue to monitor the Local Program projects and provide an update at the June meeting.



EAST-WEST GATEWAY
Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors

From: Staff

Subject: Amendment to the 2014 Unified Planning Work Program to change funding for work element 2.39: Monitoring and Implementation of the All-Hazard Mitigation Plan for the Missouri Portion of the Region

Date: March 12, 2014

The regional All-Hazard Mitigation Plan for the St. Louis area in Missouri is required to be updated by March 2015. The last update was completed in 2010. Staff requests that the work element 2.39: Monitoring and Implementation of the All-Hazard Mitigation Plan for the Missouri Portion of the Region in the FY 2014 Unified Planning Work Program (UPWP) be revised.

We anticipate that the work will begin in April of this year and be completed by March 2015. The funding consists of \$96,750 from the Missouri State Emergency Management Agency and \$32,250 from East-West Gateway. The updated UPWP element describing the work tasks is attached.

Staff Recommendation: Staff recommends that the 2014 Unified Planning Work Programs be amended to revise work element 2.39: Monitoring and Implementation of the All-Hazard Mitigation Plan for the Missouri Portion of the Region. Staff further recommends that the Executive Director be authorized to enter into a funding agreement with SEMA to conduct the necessary work.

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**MONITORING AND IMPLEMENTATION OF THE ALL-HAZARD
MITIGATION PLAN FOR THE MISSOURI PORTION OF THE REGION
2.39**

Activities:

1. Prior to the expiration of the plan (March 31, 2015) EWG and participating communities will be required to review and revise the Plan to reflect changes in development, progress in local mitigation efforts, and changes in priorities, and resubmit for approval in order to be eligible for mitigation project funding.
2. Participation in the SEMA / FEMA and Missouri Association Council of Governments coordinated effort to maintain the All Hazard Mitigation Plan for the Missouri portion of the St. Louis region pursuant to the Disaster Mitigation Act of 2000.
3. Review and collect information on hazard mitigation actions, grants, and the regulatory environment.
4. Monitor and review new and additional data and maps relating to hazard vulnerability and specific mitigation projects.
5. Respond to inquiries from participating communities, school districts, and community college districts on mitigation inquiries and ideas.
6. Work with SEMA, FEMA, and STARRS on mitigation planning updates.

Products/Outcomes:

- A. Information for participating communities regarding FEMA regulations and policy changes as it relates to hazard mitigation requirements and guidelines (ongoing)
- B. Outreach to communities to begin plan update (*December 2013*)
- C. Increased awareness of citizens and public officials concerning mitigation strategies to reduce or eliminate the effects of natural disasters in the Missouri counties and communities of the region (ongoing)
- D. Dissemination and sharing of mitigation strategies and hazard data to participating communities (ongoing)

Estimated Costs:**Federal:**

Est.	FEMA/SEMA	\$96,750
	Subtotal	\$96,750

Local:

Est.	EWG	\$32,250
	Subtotal	\$32,250
	TOTAL	\$129,000



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors

From: Staff

Subject: Amendment of the 2014 Unified Planning Work Program to add 2.86:
FirstNet Coordination Project

Date: March 12, 2014

The State of Missouri is establishing the Missouri Statewide Interoperability Governing Body, and intends to update its Statewide Communications Interoperability Plan using FirstNet Coordination funding from the National Telecommunications and Information Administration (U.S. Department of Commerce). The FirstNet Coordination funding award to the Missouri Department of Public Safety is being passed down to the Missouri Association of Councils of Government (MACOG), and the agency is requesting that our Urban Area host regional outreach events to educate local users (law enforcement, fire service, emergency medical services, emergency management, and critical infrastructure public safety partners) about the National Public Safety Broadband Network and solicit their input.

The award period for this project is January 1, 2014 to June 30, 2015, during which East-West Gateway will coordinate five (5) regional meetings on behalf of the Missouri Department of Public Safety. The total award will not exceed \$14,250. It is required that the first meeting be held between April 1, 2014 and June 30, 2014, with the remaining meetings to be conducted in the next fiscal year.

Staff is seeking to include Work Element 2.86 in the current Unified Planning Work Program (UPWP) to participate in the Missouri statewide FirstNet Coordination Program.

Staff Recommendation: Staff recommends that the FY 2014 Unified Planning Work Program be amended to include work element 2.86: FirstNet Coordination Program, and that the Executive Director be authorized to enter into an agreement with MACOG for \$14,250.

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**FirstNet Coordination Program
2.86**

Activities:

1. Provide administrative support to coordinate / host regional outreach events to educate local users about the National Public Safety Broadband Network and solicit their input.

Products/Outcomes:

- A. Report meeting minutes / results to the Missouri Association of Councils of Government and Missouri Department of Homeland Security (*ongoing*)

Estimated Costs:

Federal:

US Department of Commerce

MODPS/MACOG	\$14,250
Subtotal	\$14,250
TOTAL	\$14,250



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

To: Board of Directors

From: Staff

Subject: Modification of the FY 2014-2017 Transportation Improvement Program (TIP) – Requested by the Illinois Department of Transportation

Date: March 12, 2014

The Illinois Department of Transportation (IDOT) is requesting to modify the FY 2014-2017 TIP, *RTP 2040*, and related Air Quality Conformity Determination by adding six new projects.

New Projects

IDOT

IDOT is requesting to add two safety projects. The first project will add guardrail along IL 255 between IL 143 and Fosterburg Road at a total cost of \$775,000. The second project involves construction of a left turn lane on southbound IL 4 at US 40 at a total cost of \$417,000. These projects will be funded from the FY 2014 safety set-aside.

Section 5310 Program

IDOT recently informed local paratransit agencies about funding for vehicle acquisitions. Four projects are being funded through the Section 5310 program. The purpose of this program is to assist private non-profit agencies in meeting the transportation needs of the elderly and persons with disabilities. Projects are selected through a statewide solicitation for projects.

The new projects are summarized below:

New Projects					
TIP#/ Sponsor	Project Title - Limits	Description	County	Federal Cost	Total Cost
IDOT/ 5037T-14	IL 255 – IL 143 to Fosterburg Rd	Guardrail	Madison	\$698,000	\$775,000
IDOT/ 5037U-14	IL 4 at US 40	Left turn lane	Madison	\$375,000	\$417,000

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Board of Directors
 March 12, 2014
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New Projects					
TIP#/ Sponsor	Project Title - Limits	Description	County	Federal Cost	Total Cost
6435A-14 / Epilepsy Foundation of S. Illinois	Vehicle acquisition - Replacement	One minivan	St. Clair	\$32,271	\$40,339
6435B-14/ Senior Service of S. St. Clair Co	Vehicle acquisition – Service expansion	One light-duty paratransit vehicle	St. Clair	\$40,315	\$50,394
6435C-14 / St. Clair Associated Vocational Center	Vehicle acquisition - Replacement	One super medium-duty paratransit vehicle	St. Clair	\$78,291	\$97,864
6435D-14/ Touchette Regional Hospital	Vehicle acquisition - Replacement	One minivan	St. Clair	\$32,271	\$40,339
TOTAL				\$1,256,148	\$1,420,936

Staff Recommendation: Staff recommends that the FY 2014-2017 TIP, *RTP 2040*, and related Air Quality Conformity Determination be revised to add six new projects as summarized above and detailed in the attachment. These projects are exempt with respect to air quality.

March 12, 2014

Amendment # **0314-010**
TIP # **5037T-14**

PROJECT SPONSOR: **IDOT**

ACTION REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: **IL 255**

LIMITS: IL 143 to Fosterburg Road

DESCRIPTION: Guardrail

COUNTY: Madison

FUNDING SOURCE: Highway Safety Improvement Program (HSIP)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$698,000	\$77,000	\$775,000
Total	\$698,000	\$77,000	\$775,000

AIR QUALITY CONFORMITY: Exempt – Highway Safety Improvement Program Implementation (§ 93.126)

STAFF RECOMMENDATION: Approval

March 12, 2014

Amendment # **0314-011**
TIP # **5037U-14**

PROJECT SPONSOR: **IDOT**

ACTION REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: **IL 4**

LIMITS: At US 40

DESCRIPTION: Left turn lane

COUNTY: Madison

FUNDING SOURCE: Highway Safety Improvement Program (HSIP)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$375,000	\$42,000	\$417,000
Total	\$375,000	\$42,000	\$417,000

AIR QUALITY CONFORMITY: Exempt – Highway Safety Improvement Program Implementation (§ 93.126)

STAFF RECOMMENDATION: Approval

March 12, 2014

Amendment # **0314-012**
TIP # **6435A-14**

PROJECT SPONSOR: **Epilepsy Foundation of Southern Illinois**

ACTION REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: **Vehicle Acquisition - Replacement**

LIMITS: n/a

DESCRIPTION: One minivan

COUNTY: St. Clair

FUNDING SOURCE: Section 5310 (\$5310)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$32,271	\$8,068	\$40,339
Total	\$32,271	\$8,068	\$40,339

AIR QUALITY CONFORMITY: Exempt – Purchase of new buses and rail cars to replace existing vehicles or for minor expansions of the fleet (§ 93.126)

STAFF RECOMMENDATION: Approval

March 12, 2014

Amendment # **0314-013**
TIP # **6435B-14**

PROJECT
SPONSOR: **Senior Services of Southern St. Clair County**

ACTION
REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: **Vehicle Acquisition – Service Expansion**

LIMITS: n/a

DESCRIPTION: One light duty paratransit vehicle

COUNTY: St. Clair

FUNDING
SOURCE: Section 5310 (\$5310)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$40,315	\$10,079	\$50,394
Total	\$40,315	\$10,079	\$50,394

AIR QUALITY
CONFORMITY: Exempt – Purchase of new buses and rail cars to replace existing vehicles or for minor expansions of the fleet (§ 93.126)

STAFF
RECOMMENDATION: Approval

March 12, 2014

Amendment # 0314-014
TIP # 6435C-14

PROJECT SPONSOR: St. Clair Associated Vocational Center

ACTION REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: Vehicle Acquisition - Replacement

LIMITS: n/a

DESCRIPTION: One super medium-duty paratransit vehicle

COUNTY: St. Clair

FUNDING SOURCE: Section 5310 (S5310)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$78,291	\$19,573	\$97,864
Total	\$78,291	\$19,573	\$97,864

AIR QUALITY CONFORMITY: Exempt – Purchase of new buses and rail cars to replace existing vehicles or for minor expansions of the fleet (§ 93.126)

STAFF RECOMMENDATION: Approval

March 12, 2014

Amendment # 0314-015
TIP # 6435D-14

PROJECT SPONSOR: Touchette Regional Hospital

ACTION REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: Vehicle Acquisition - Replacement

LIMITS: n/a

DESCRIPTION: One minivan

COUNTY: St. Clair

FUNDING SOURCE: Section 5310 (S5310)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$32,271	\$8,068	\$40,339
Total	\$32,271	\$8,068	\$40,339

AIR QUALITY CONFORMITY: Exempt – Purchase of new buses and rail cars to replace existing vehicles or for minor expansions of the fleet (§ 93.126)

STAFF RECOMMENDATION: Approval



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

To: Board of Directors

From: Staff

Subject: Modification of the FY 2014-2017 Transportation Improvement Program (TIP) – Requested by the Missouri Department of Transportation

Date: March 12, 2014

The Missouri Department of Transportation (MoDOT) is requesting to revise the FY 2014-2017 TIP, *RTP 2040*, and related Air Quality Conformity Determination to add one new project.

New Project

MoDOT is requesting to add a project to perform on-call work zone enforcement throughout the St. Louis region at a total cost of \$300,000. This project will be funded from cost savings from other projects already completed in this fiscal year.

New Projects					
TIP#/ Sponsor/ Sponsor #	Title-Limits	Description of Work	County	Federal Cost	Total Cost
6436-14/ MoDOT/ 613097	On-Call Work Zone Enforcement - various locations in St. Louis Region	On-call work zone enforcement	Multi- County- MO	\$0	\$300,000
TOTAL				\$0	\$300,000

Staff Recommendation: Staff recommends that the FY 2014-2017 TIP, *RTP 2040*, and related Air Quality Conformity Determination be revised to add one new project as summarized above and detailed in the attachment. This project is exempt with respect to air quality.

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March 12, 2014

Amendment # 0314-016
TIP # 6436-14
MoDOT# 6I3097

PROJECT SPONSOR: MoDOT

ACTION REQUESTED: Revise FY 2014 of the FY 2014-2017 TIP to add a project

TITLE: On-Call Work Zone Enforcement

LIMITS: Various locations in St. Louis region

DESCRIPTION: On-call work zone enforcement

COUNTY: Multi-County-MO

FUNDING SOURCE: State Advance Construction (STAC)

	Federal	Match	Total
PE	\$0	\$0	\$0
ROW	\$0	\$0	\$0
Implementation	\$0	\$300,000	\$300,000
Total	\$0	\$300,000	\$300,000

AIR QUALITY CONFORMITY: Exempt – Specific activities that do not lead directly to construction (§ 93.126)

STAFF RECOMMENDATION: Approval



EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors
From: Staff
Subject: Regional Security Expenditures
Date: March 12, 2014

Staff is requesting authorization to expend funds in support of regional security that will improve the region's preparedness and response capabilities. Funding will come from the Assistant Secretary of Preparedness and Response (ASPR) Hospital Preparedness Program grant and the U.S. Department of Homeland Security's Urban Areas Security Initiative (UASI) grant programs. Attachment A summarizes these purchases totaling **\$734,807**. Also attached is a summary description of all budgeted expenditures from the UASI grants (Attachment B).

1. Critical Response Teams – EMS

Basic Disaster Life Support (BDLS) Training – We are requesting approval to provide one Basic Disaster Life Support Training course for Emergency Medical Service (EMS) personnel in the region. This one day course for 50 students will provide a foundation for medical personnel to learn the necessary skills needed to handle basic disaster life support events. This training will also assist with trauma team building and functional roles, principles of triage, patient management, and resource allocation, trauma skills, and the principles of disaster management. Total cost will not exceed **\$12,500**.

Advanced Disaster Life Support (ADLS) Training – We are requesting approval to provide one Advanced Disaster Life Support Training course to first responders in the St. Louis Urban Area. This two day course for 48 students will expand on the Basic Disaster Life Support training. Participants will develop the skills needed for pre-hospital and hospital healthcare providers to build capacity for trauma and advanced disaster life support event management. Disaster simulation exercises will be presented as part of this training. Total cost will not exceed **\$25,200**.

In addition, the Board of Directors approved a combined ADLS / BDLS training from the National Disaster Life Support Foundation at the October 2013 meeting. A Train the Trainer component needs to be added to the training, which will raise the total cost of the previously approved combined ADLS/BDLS by **\$4,800** bringing the new total cost to **\$41,400**.

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2. Critical Response Teams – Law Enforcement

Law Enforcement Surveillance Vehicle - The St. Louis region lacks covert surveillance equipment to effectively conduct both rolling and stationary surveillance of individuals or groups of individuals for intelligence gathering purposes. Counter surveillance allows regional intelligence officers to detect and mitigate hostile surveillance during the target selection and planning stages, which is the time that the operation is most vulnerable to interdiction.

A covert surveillance vehicle would provide the St. Louis Metropolitan Police Department's (SLMPD) Intelligence Division the ability not to disrupt society while keeping those who potentially pose a threat under tight visual control. The vehicle would allow intelligence officers to maintain the integrity of an operation, and will not only provide valuable insight into the workings of criminals but aid anti-terrorism efforts, both foreign and domestic. With this capability, intelligence officers would be able to capture and identify abnormal behavior, suspicious individuals, vehicles or objects that are out of place. Good counter surveillance is proactive; it provides a means to prevent an attack from happening. This capability will allow the SLMPD Intelligence Division to provide video and still images and capture audio of potential terrorist activity. The surveillance vehicle would enhance regional collaboration through the sharing of critical intelligence. The information would be disseminated through the St. Louis Fusion Center and distributed throughout the region in an effort to thwart any planning of current and/or future attacks. The equipment will be available region wide to assist regional law enforcement agencies with counter-terrorism investigations, information and intelligence gathering, recognition of indicators and warnings, and analysis and sharing of information.

Therefore, we are requesting approval to purchase a sport utility vehicle containing video and still photography equipment as well as audio recording capabilities and computer hardware with WiFi access. Total cost for the vehicle and equipment will not exceed **\$137,307**.

3. Medical Surge - Hospitals:

Patient / Victim Evacuation Sleds – We are requesting approval to purchase additional patient/victim evacuation sleds for the region's hospitals. These sleds are used during a hospital evacuation to transport patients out of hospital through stairways during events where power is out or the hospital infrastructure is otherwise impacted such that elevators are not working. We are requesting a total of 570 adult sleds, 105 bariatric sleds, and 110 neonatal infant baskets. The sleds will

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be distributed to 15 hospitals in both Illinois and Missouri. Total cost will not exceed **\$260,000**.

Hospital Emergency Communications – When a major incident occurs that impacts one or more hospitals it is important that communications links are established between hospitals, EMS agencies, and the St. Louis Medical Operations Center (SMOC). Therefore, we are requesting approval to purchase additional radio equipment for Missouri hospitals. This second phase purchase will provide radios to the outlying rural hospitals in Missouri Region C as well as provide additional units to the urban facilities so they can have radios both in their emergency departments and their incident command centers. This equipment will provide communication redundancy and allow hospitals to integrate with EMS and emergency management agencies on the regional land mobile radio network and the Missouri Statewide Wireless Interoperable Network. Therefore, we are requesting approval to purchase 43 portable radios and 65 control base stations for a total cost that will not exceed **\$295,000**.

Funds for this purchase will come from the Missouri ASPR grant program which can not be used in Illinois. However, the Illinois hospitals receive ASPR funding from the State of Illinois Department of Health and have purchased similar radios for their hospitals and associated healthcare response partners.

All of the purchases described in this memo are being made in accordance with the agency's procurement policy.

Staff Recommendation: Staff recommends that the Board approve the expenditure of funds as follows:

- allow the Executive Director to enter into a contract with NDLS National Training Center to provide one Basic Disaster Life Support course in an amount not to exceed **\$12,500**;
- allow the Executive Director to enter into a contract with NDLS National Training Center to provide one Advanced Disaster Life Support course in an amount not to exceed **\$25,200**;
- allow the Executive Director to add \$4,800 to a contract with NDLS National Training Center to provide a combined Advanced Disaster Life Support / Basic Disaster Life Support course in an amount not to exceed **\$41,400**;

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- for the purchase of a sport utility vehicle containing audio, video and still photography capture equipment and computer hardware with WiFi access from Sirchie Finger Print Laboratories in an amount not to exceed **\$137,307**;
- for the purchase of 570 adult sleds, 105 bariatric sleds, and 110 neonatal infant baskets, from Arc Products LLC in an amount not exceed **\$260,000**;
- for the purchase of 43 portable and 65 control base station radios with accessories from Motorola Solutions in an amount not to exceed **\$295,000**;

for a total amount not to exceed **\$734,807** from the ASPR, MMRS and UASI grant programs.

ATTACHMENT A

Expenditures for Equipment and Services
March 10, 2014

<u>Category</u>	<u>Vendor</u>	<u>Description</u>	<u>Jurisdiction/Agency</u>	<u>Quantity</u>	<u>Cost</u>
Emergency Response Equipment, Planning and Training (UASI & ASPR)					
1	National Disaster Life Support Foundation (Dallas, TX)	ADLS and BDLS Courses	Regional	3	\$42,500
2	Sirchie Finger Print Laboratories (Medford, NJ)	Surveillance vehicle	St. Louis City	1	\$137,307
3	ARC Products LLC (St. Louis, MO)	Medical evacuation sleds	Regional	785	\$260,000
	Motorola (St. Louis, MO)	Portable and base station radios	Regional	108	\$295,000
TOTAL EXPENDITURES					\$734,807

Total UASI Expenditures: \$179,807

Total MMRS Expenditures: \$160,000

Total ASPR Expenditures: \$395,000

Categories:

1 Critical Response Teams - EMS

2 Critical Response Teams - Law Enforcement

3 Medical Surge - Hospitals

ATTACHMENT B
Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative
through Fiscal Year 2013

	Total Budgeted	Prior amount approved by EWG Board	This request	Remaining to be approved
Critical Response Teams				
A key goal under the UASI Strategy is to strengthen our critical response teams. We have largely accomplished this goal with hazardous materials and heavy rescue equipment and training. These teams are capable of responding to terrorist attacks, industrial accidents or natural disasters like earthquakes and tornadoes. Another element of critical response includes medical supplies for mass casualty incidents. The MCI trailers represent the first stage of meeting this need for the EMS community. Also included is equipment for Incident Management Teams that will consist of emergency responders from all disciplines. These mobile teams are activated to support emergency responders managing an event where the event continues over many hours or days.	\$17,755,444	\$17,670,923	\$0	\$84,521
	928,000	737,790	0	190,210
	2,176,000	1,949,964	0	226,036
Law Enforcement Tactical Team Equipment				
There are 7 law enforcement tactical response units in the region which need communications, tactical lights and personal protective equipment. Three of the teams will receive tactical vehicles and Metro Air Support will receive a helicopter and other equipment to support response to a variety of terrorist incidents.	6,887,507	6,614,230	0	273,277
	4,614,668	4,377,512	137,307	99,849
Interoperable Communications				
A variety of projects come within the description of Interoperable Communications. Radio caches, satellite phones and video conferencing and the Land Mobile Radio Communications Plan are included, as well as a microwave tower backbone system.	7,936,335	7,936,335	0	0
	9,092,910	8,988,047	0	104,863
	674,300	674,300	0	\$0
	5,322,438	5,278,534	0	43,904
The Virtual EOC				
The virtual EOC strengthens regional collaboration on a day to day basis through a web based interactive network that links the region's eight EOC's and numerous other users for planning, preparing for and responding to an incident. In future years we hope to add a robust Geographic Information System capability.				

ATTACHMENT B
Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative
through Fiscal Year 2013

	Total Budgeted	Prior amount approved by EWG Board	This request	Remaining to be approved
Emergency Patient Tracking	\$2,422,320	\$2,422,320	\$0	\$0
<p>Patient Tracking allows emergency medical services and hospitals to rapidly enter data about a patient into a secure wireless web-based tracking system. The data includes identification, triage condition and transport information and allows the hospitals to balance patient loads and provide information to families.</p>				
Universal ID Project	557,812	557,812	0	0
<p>This system provides a uniform identification card for fire, law enforcement and volunteers with credential information embedded in the card.</p>				
Expand Public Health Capabilities	2,678,131	2,522,061	0	156,070
<p>Local public health agencies are working to prepare the region and protect citizens and first responders in the event of bioterrorism and natural diseases. Work is underway to establish an automated syndromic surveillance system for the early detection of naturally occurring or man made disease outbreaks.</p>				
Mass Casualty Equipment, Medical Supplies and Software for Hospitals	2,249,599	2,107,999	0	141,600
<p>Hospitals are preparing the region for a response to a medical surge or mass casualty incident (MCI) by staging emergency response trailers that are equipped with medical supplies, cots and bedding at selected hospitals for deployment anywhere in the St. Louis region. In addition, the hospitals will dispense medicine to employees, their families and patients in the event of a large-scale bioterrorist or naturally occurring illness. The hospitals have software that will help with the dispensing of this medicine and the management of an MCI when it occurs.</p>				
Disaster Incident Management System for Hospitals and Tactical Response	\$1,959,308	\$1,959,308	\$0	\$0
<p>The disaster incident management software system provides a tactical incident management capability for hospitals and response teams that includes federally required forms and plans. For the hospital systems it also includes a regional bed tracking capability.</p>				

ATTACHMENT B
Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative
through Fiscal Year 2013

	Total Budgeted	Prior amount approved by EWG Board	This request	Remaining to be approved
Terrorism Early Warning Center The TEW is operated by the St. Louis Metropolitan Police Department and the St. Louis County Police Department and serves as a central clearinghouse for information and intelligence to help detect and prevent acts of terrorism.	1,935,982	\$1,713,833	\$0	\$222,149
Citizen Preparedness This program includes Citizen Emergency Response Teams and other similar teams designed to educate the public about disaster preparedness and train them to assist their neighbors. Expenditures include equipment and training to help citizens learn to respond to hazards as part of a team in their neighborhood or workplace, and public information. The program also includes the sheltering project which brings generators and shelters into the region to protect citizens who need shelter.	\$2,430,000	2,430,000	0	0
Regional Coordination Planning Includes regional emergency coordination planning, mutual aid improvements, public information and enhancements to critical infrastructure protection.	1,024,051	1,024,051	0	0
Exercises Two regional exercises occurred on August 9-10 2006 at Busch Stadium and Olivette. In addition, Community Emergency Response Teams (CERT) exercises were added in FY06.	371,500	371,500	0	0
Training Most disciplines have received and will continue to attend training activities to enhance their skills. Included are heavy rescue, hazmat, incident management teams, law enforcement, public health and hospitals.	3,505,608	3,426,487	42,500	36,621
Totals:	\$74,521,913	\$72,763,006	\$179,807	\$1,579,100

¹ This total represents the sum of UASI funds awarded for equipment and contractual obligations for fiscal years 2003 - 2013. The schedule represents the cumulative amount spent, from both open and closed grants, on major projects since the inception of the Homeland Security Grant Program.