

**AGENDA**  
**EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS**  
**BOARD OF DIRECTORS MEETING**  
**WEDNESDAY, SEPTEMBER 30, 2015 –10:00 AM**

**1. CALL TO ORDER**

**2. APPROVAL OF MINUTES OF JULY 29, 2015**

**3. DISCUSSION ITEMS**

- A. Ferguson Commission Final Report - - Rich McClure and Nicole Hudson
- B. Local Strategic Highway Safety Plans - - Anna Musial

**4. ACTION ITEMS**

- A. Modification of the FY 2016-2019 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan, *Connected2045*, and the Related Air Quality Conformity Determination – Missouri Department of Transportation - - Sonya Pointer
- B. Authorization to Enter into an Agreement with Bi-State Development for funding of the Regional Freight District - - Jim Wild
- C. Approval to Replace Copiers - - Jim Wild
- D. Regional Security Expenditures - - Dale Chambers

**5. OTHER BUSINESS**

**6. ADJOURNMENT**



**EAST-WEST GATEWAY**  
**Council of Governments**

Creating Solutions Across Jurisdictional Boundaries

**Memo to:** Board of Directors  
**From:** Staff  
**Subject:** Project Notifications  
**Date:** September 14, 2015

Attached is the Project Notification list for September 2015. The compiled list is a result of the weekly list of projects from the Missouri State Clearinghouse for comments. The listing contains a summary table which includes grant applications, announcements, and public notices. If you have any questions regarding this attachment, please contact Gary Pondrom in the Community Planning department.

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**Project Reviews for East-West Gateway Council of Governments  
September 2015**

<b>JURISDICTION</b>	<b>APPLICANT</b>	<b>PROJECT DESCRIPTION</b>	<b>FEDERAL AGENCY</b>	<b>FEDERAL GRANT/LOAN</b>	<b>FUNDING: STATE LOCAL/OTHER</b>	<b>TOTAL</b>
City of St. Louis	St. Louis Development Corporation #1601053	Brownfields Assessment and Cleanup Cooperative Agreements – To provide funding for Hazardous & Petroleum Assessment	EPA	\$400,000		\$400,000
City of St. Louis	City of St. Louis #1601058	Airport Improvement Program – To provide funding for Automatic Dependent Surveillance Broadcast	DOT	\$289,500	Applicant: \$96,500	\$386,000
City of St. Louis	City of St. Louis #1601067	Airport Improvement Program – To provide funding for Zero Emission Vehicles	DOT	\$28,299	Applicant: \$28,300	\$56,599
St. Louis County	Parents as Teachers National Center, Inc. #1601068	Head Start – To provide funding for National Center for Parent, Family and Community Engagement Collaborative	HHS	\$6,500,000		\$6,500,000
St. Louis County	The Curators of the University of Missouri on behalf of UMSL #1602014	Transition Programs for Students with Intellectual Disabilities into Higher Education – To provide funding for SUCCEED: A Collaborative Approach for Inclusive Postsecondary Education	ED	\$1,829,049	Applicant: \$609,691	\$2,438,740
St. Louis County	Epworth Children & Family Services #1602019	Competitive Abstinence Education (CAE) – To provide funding for Epworth Teen Outreach Program	HHS	\$374,167		\$374,167
St. Louis City and County	St. Louis Economic Development Partnership #1602025	Economic Development Support for Planning Organizations – To provide funding for St. Louis City and County Comprehensive Economic Development Strategy (CEDS)	DOC	\$44,900	Applicant: \$49,900	\$89,800
City of St. Louis	Grace Hill Settlement House #1603001	Head Start – To provide funding for Head Start and Early Head Start	HHS	\$4,010,181	Applicant: \$1,002,545	\$5,012,726

## MINUTES

### EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS BOARD OF DIRECTORS JULY 29, 2015

The regular meeting of the Board of Directors was held in the Council offices on Wednesday, July 29, 2015 at 10:00 a.m.

#### Members in Attendance

Mark Kern, *Chair*; Chairman, St. Clair County Board  
Alan Dunstan, *2<sup>nd</sup> Vice-Chair*; Chairman, Madison County Board  
Mark Eckert, Mayor, City of Belleville; President, SW IL Council of Mayors  
Steve Ehlmann, County Executive, St. Charles County  
Barbara Geisman, Regional Citizen, City of St. Louis, MO  
John Griesheimer, Presiding Commissioner, Franklin County  
Bill Grogan, Regional Citizen, St. Clair County  
Greg Horn, MoDOT  
Reggie Jones, Mayor, City of Dellwood  
Richard Kellett, Regional Citizen, St. Louis County  
Terry Liefer, Chairman, Monroe County Board  
John A. Laker, Regional Citizen, St. Clair County  
John Nations, President, Metro  
Emeka Jackson-Hicks, Mayor, City of East St. Louis  
Lewis Reed, President, Board of Aldermen, City of St. Louis  
Scott Douglass, Mayor, Clarkson Valley; President, St. Louis County Municipal League  
Karen Shoup, IDOT  
Tom Smith, Mayor, City of Waterloo; Vice-President, SW IL Council of Mayors  
Steve Stenger, County Executive, St. Louis County  
Dave Stoecklin, Regional Citizen, Madison County, IL  
Jim Terry, Councilman, Jefferson County  
John White, Councilman, St. Charles County

#### Members Absent

John Hamm, III, Mayor, City of Madison; President, Southwestern Illinois Planning Commission  
Edie Koch, Illinois Department of Commerce and Economic Opportunity  
Brian May, Office of Missouri Governor Jay Nixon  
Jack Minner, Board Member, Madison County  
Roy Mosley, Board Member, St. Clair County  
Francis Slay, Mayor, City of St. Louis  
Ken Waller, *Vice-Chair*; County Executive, Jefferson County

#### Others in Attendance

Gary Elmestad, St. Charles County  
Jo Emerick, URS

Others in Attendance, *cont'd*

Maurice Falls, Office of the President, St. Louis City Board of Aldermen

Joe Gray, IDOT

Curtis Jones, IDOT

Stephanie Leon Streeter, St. Louis County

Betsy Tracy, FHWA, IL Div.

Josh Wiese, City of St. Louis

*EWGCOG Staff:*

Jim Wild, Staci Alvarez, Mark Ashby, Royce Bauer, Jerry Blair, Janise Chamblin, Mike Coulson, Wayne Flesch, Ben Fleschert, Ross Friedman, Nick Gagnani, Larry Grither, Paul Hubbman, Leah Hummert, Karen Kunkel, Jason Lange, MaryGrace Lewandowski, Christopher Michaels, Anna Musial, Rachael Pawlak, Sonya Pointer, John Posey, Mary Rocchio, Roz Rodgers, Shay Schindler, Himmer Soberanis, Lubna Schoaib, Julie Stone, John Whitaker, DJ Wilson, Aaron Young

CALL TO ORDER

The Board of Directors meeting was called to order by Mr. Kern, Chair.

APPROVAL OF MINUTES OF JUNE 24, 2015 MEETING

Motion was made by Mr. Griesheimer, seconded by Mr. Eckert, to approve the minutes of the June 24, 2015 meeting. Motion carried, all voting aye.

INTRODUCTIONS

Mr. Kern introduced and welcomed new members Terry Liefer, Chairman of the Monroe County Board, and Bill Grogan, Regional Citizen from St. Clair County.

DISCUSSION ITEMS

**Missouri Regional All Hazard Mitigation Plan**

MaryGrace Lewandowski, EWGCOG, briefly summarized the plan, which is specific to the Missouri portion of the region. She noted that FEMA has approved the final plan, and participating municipalities and school districts have until year's end to adopt it by specific language similar to that proposed in the resolution provided the Board. She advised that the Plan is available on EWGCOG's website.

**Where We Stand, 7<sup>th</sup> Edition**

Mary Rocchio and Medora Kealy, EWGCOG, provided an overview of how the St. Louis Metropolitan Statistical Area ("MSA") comparatively ranks among peer metropolitan regions throughout the country on a wide range of topics, including employment, demographics, racial disparity, transportation, education and the economy. The performance measures identified in those assessments are compiled through objective and verifiable sources, and they play a

valuable role in regional decision-making. It was noted that an online version is available on EWGCOG's website.

Additional discussion followed regarding whether documented or undocumented immigration data was included in the compilation.

ACTION ITEMS

**Approval of the Metropolitan Transportation Planning Process Certification, the Final Air Quality Conformity Determination and Documentation for the FY 2016-2019 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045* , and the Final FY 2016-2019 Transportation Improvement Program**

Jason Lange, EWCGOC, summarized staff's recommendation for the Metropolitan Transportation Planning Process Certification, the Final Air Quality Conformity Determination and Documentation for the FY 2016-2019 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045*, and the Final FY 2016-2019 Transportation Improvement Program.

Motion approving the recommendation was made by Mr. Terry, seconded by Mr. Griesheimer. Motion carried, all voting aye.

**Auditors' Report on Financial Statements for Calendar Year 2014**

Jim Wild, EWCGOC, summarized staff's recommendation to accept and adopt Kerber, Eck & Braeckel's audit report for Calendar Year 2014.

Motion approving the recommendation was made by Mr. Eckert, seconded by Mr. Stoecklin. Motion carried, all voting aye.

**Modification of the FY 2015-2018 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan, *Connected2045*, and the Related Air Quality Conformity Determination - Illinois Department of Transportation**

Sonya Pointer, EWCGOC, summarized staff's recommendation to amend the FY 2015-2018 TIP, *Connected2045* and related Air Quality Conformity Determination to add the following projects:

TIP #	Sponsor	Description
5482-14	IDOT	Madison County – IL 157 from IL 140 to IL 143 – resurfacing and shoulder reconstruction
4942-11	IDOT	Madison County – IL 4, Silver Creek to .4 miles north of US 40 – bridge replacement

Motion approving the recommendation was made by Mr. Douglas, seconded by Mr. Reed. Motion carried, all voting aye.

**Modification of the FY 2015-2018 Transportation Improvement Program (TIP), the Metropolitan Transportation Plan, *Connected2045*, and the Related Air Quality Conformity Determination – Missouri Department of Transportation**

Sonya Pointer, EWCGOC, summarized staff's recommendation to amend the FY 2015-2018 TIP, *Connected2045* and related Air Quality Conformity Determination to modify the following project:

TIP #	Sponsor	Description
6595-16	City of St. Louis	Resurface Delmar and Debaliviere, traffic signal replacement, install track to maintenance facility, lighting, trolley car rehab, signal interconnection

Motion approving the recommendation was made by Mr. Kellett, seconded by Mr. Reed. Motion carried, all voting aye.

OTHER BUSINESS

Mr. Wild, EWGCOG, recognized the different staff members that made first time presentations to the Board today.

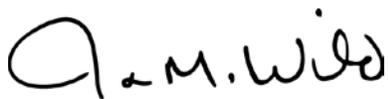
Mr. Laker commended the staff for their hard work in preparing the *Where We Stand* publication and its usefulness in recognizing and addressing issues of concern.

Mr. Kern advised that the Executive Director Search Committee would convene immediately following the Board meeting to review applications and set interview schedules.

ADJOURNMENT

Motion to adjourn the meeting was made by Mr. Griesheimer, seconded by Mr. Eckert. Motion carried, all voting aye.

Respectfully submitted,



James M. Wild  
Interim Secretary, Board of Directors



# EAST-WEST GATEWAY Council of Governments

Creating Solutions Across Jurisdictional Boundaries

**To:** Board of Directors

**From:** Staff

**Subject:** Modification of the FY 2016-2019 Transportation Improvement Program (TIP) – Requested by the Missouri Department of Transportation

**Date:** September 15, 2015

The Missouri Department of Transportation (MoDOT) is requesting to revise the FY 2016-2019 TIP, *Connected 2045*, and related Air Quality Conformity Determination to add one new project and modify one project.

### New Project

The new project involves drainage improvements along MO 21 between Old 21 and Klable Rd at a total cost of \$1,561,000. This project will be funded using anticipated cost savings from a project programmed in FY 2016 (see TIP# 5975A on the next page for more information). The new project is summarized below:

New Project					
TIP#/ Sponsor/ Sponsor #	Title-Limits	Description of Work	County	Federal Cost	Total Cost
6427-14/ MoDOT/ 6P0876R	MO 21 – Old 21 to Klable Rd	Drainage improvements	Jefferson	\$1,248,800	\$1,561,000
<b>TOTAL</b>				<b>\$1,248,800</b>	<b>\$1,561,000</b>

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### **Modified Projects**

MoDOT is requesting to modify one project currently programmed in the TIP. This project is summarized below.

<b>Modified Project</b>				
<b>TIP#/ Sponsor/ Sponsor # County</b>	<b>Route - Limits</b>	<b>Description</b>	<b>Current Cost/ Revised Cost</b>	<b>Reason for Change</b>
5975A-15/ MoDOT/ 6S3123 Jefferson	US 61 – MO M to south of Church Rd	Pavement improvements	\$6,057,000/ \$3,683,000	Cost estimate for work has been revised.

**Staff Recommendation:** Staff recommends that the FY 2016-2019 TIP, *Connected 2045*, and related Air Quality Conformity Determination be revised to add one new project and modify one project, as summarized above and detailed in the attachment. These projects are exempt with respect to air quality in accordance with federal regulations (40 CFR 93.126).

September 15, 2015

**Amendment #** 0915-001  
**TIP #** 6427-14  
**Sponsor #** 6P0876R

**PROJECT SPONSOR:** MoDOT

**ACTION REQUESTED:** Revise FY 2017 of the FY 2016-2019 TIP to add a project

**TITLE:** MO 21

**LIMITS:** Old 21 to Klable Rd

**DESCRIPTION:** Drainage improvements

**COUNTY:** Jefferson

**FUNDING SOURCE:** National Highway Performance Program (NHPP)

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$65,600	\$16,400	\$82,000
<b>ROW</b>	\$492,000	\$123,000	\$615,000
<b>Implementation</b>	\$691,200	\$172,800	\$864,000
<b>Total</b>	\$1,248,800	\$312,200	\$1,561,000

**AIR QUALITY CONFORMITY:** Exempt – Plantings, landscaping, etc. (§ 93.126)

**STAFF RECOMMENDATION:** Approval



**EAST-WEST GATEWAY**  
**Council of Governments**

Creating Solutions Across Jurisdictional Boundaries

**To:** Board of Directors  
**From:** Staff  
**Subject:** Authorization to Enter into an Agreement with Bi-State Development for funding of the Regional Freight District  
**Date:** September 15, 2015

The East-West Gateway Board of Directors endorsed the Strategic Action Plan for the Regional Freight District at their September 2014 meeting. The Board also directed that initial steps be taken to create the Regional Freight District under the auspices of Bi-State Development including planning and funding discussions, defining a pilot project portfolio, and establishing policy and governance of the District. The following month the Board of Directors committed \$150,000 annually for three years to support the Regional Freight District starting in 2015.

As the formation of the district progressed an Executive Director was hired in July of this year and start-up activities began shortly thereafter. Now that activities related to the Regional Freight District has started in earnest the East-West Gateway Board of Directors is being asked to authorize the Interim Executive Director to negotiate and enter into a funding agreement with Bi-State Development for the initial \$150,000 of funding to support the Regional Freight District.

**Staff Recommendation:** Staff recommends that the Board of Director authorize the Interim Executive Director to negotiate, and enter into, a funding agreement with Bi-State Development for an amount not to exceed \$150,000 to support the Regional Freight District.

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EAST-WEST GATEWAY  
Council of Governments

Creating Solutions Across Jurisdictional Boundaries

Memo to: Board of Directors  
From: Staff  
Subject: Replacement of Agency Copiers  
Date: September 22, 2015

East-West Gateway currently owns a 10 year old copier and leases two high volume copiers in the copy center. The lease on the high volume copiers expires in October. The staff requested quotes from area vendors to replace the three copiers, and we received six proposals. Proposals were received from the following vendors:

	Combined Monthly Lease	Estimated Monthly Operating Cost	Estimated Total Cost
Canon Solutions America, Inc.	\$434.66	\$742.50	\$1,177.16
CDS Office Technologies	\$518.97	\$606.00	\$1,124.97
Document and Network Technologies, Inc.	\$641.00	\$831.00	\$1,472.00
DMC2 Inc.	\$1,212.05	\$193.20	\$1,405.25
GFI Digital	\$552.48	\$749.70	\$1,302.18
Ricoh USA Inc.	\$760.71	\$762.00	\$1,522.71

Staff reviewed the proposals and examined the proposed copiers. Staff recommends that East-West Gateway enter into a 60 month lease with Canon Solutions America, Inc. for the copiers. Staff ranked the Canon the best value based on copy quality, maintenance reliability and response time, lease/operating cost, and ease of use.

**Staff Recommendation:** The staff recommends that the Interim Executive Director be authorized to enter into a 60 month lease and maintenance agreement with Canon Solutions America, Inc. for the Canon copiers.

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**Interim Executive Director**

James M. Wild

**Memo to:** Board of Directors  
**From:** Staff  
**Subject:** Regional Security Expenditures  
**Date:** September 15, 2015

Staff is requesting authorization to expend funds in support of regional security that will improve the region’s disaster preparedness and response capabilities. Funding will come from the U.S. Department of Homeland Security’s Urban Areas Security Initiative (UASI) grant program. Attachment A summarizes this purchase totaling **\$11,312**. Also attached is a summary description of all budgeted expenditures from the UASI grants (Attachment B).

**Portable Communications Work Station**

We are requesting approval to purchase a Portable Communications Work Station called “PodRunner” for the St. Clair County, Illinois Emergency Management Agency. This customized communications work station consists of a secured cabinet which contains radio rack mounts, computer printer, electrical generator, and a workspace with a dry erase white board. The unit can be transported to an incident scene and used by the communications leader under the Incident Commander. Total cost will not exceed **\$11,312**.

This purchase is being made in accordance with the agency’s procurement policy.

**Staff Recommendation:** Staff recommends that the Board approve the expenditure of funds as follows:

- for the purchase of a PodRunner Workstation from Warner Communications in an amount not to exceed **\$11,312**,

for a total amount not to exceed **\$11,312** from the UASI grant program.

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ATTACHMENT A

Expenditures for Equipment and Services  
June 5, 2015

<u>Category</u>	<u>Vendor</u>	<u>Description</u>	<u>Jurisdiction/Agency</u>	<u>Quantity</u>	<u>Cost</u>
	<b>Emergency Response Equipment (UASI)</b>				
1	Warner Communications (St. Louis, MO)	Portable Communications Work Station	St. Clair County	1	\$11,312
<b>TOTAL EXPENDITURES</b>					<b>\$11,312</b>

Total UASI Expenditures: \$11,312

**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Critical Response Teams</b>				
A key goal under the UASI Strategy is to strengthen our critical response teams. We have largely accomplished this goal with hazardous materials and heavy rescue equipment and training. These teams are capable of responding to terrorist attacks, industrial accidents or natural disasters like earthquakes and tornadoes. Another element of critical response includes medical supplies for mass casualty incidents. The MCI trailers represent the first stage of meeting this need for the EMS community. Also included is equipment for Incident Management Teams that will consist of emergency responders from all disciplines. These mobile teams are activated to support emergency responders managing an event where the event continues over many hours or days.	\$17,993,651	\$17,978,036	\$0	\$15,615
	903,000	829,682	0	73,318
	2,265,000	2,027,572	11,312	226,116
<b>Law Enforcement Tactical Team Equipment</b>				
There are 7 law enforcement tactical response units in the region which need communications, tactical lights and personal protective equipment. Three of the teams will receive tactical vehicles and Metro Air Support will receive a helicopter and other equipment to support response to a variety of terrorist incidents.	7,682,356	7,676,881	0	5,475
	4,514,819	4,514,819	0	0
<b>Interoperable Communications</b>				
A variety of projects come within the description of Interoperable Communications. Radio caches, satellite phones and video conferencing and the Land Mobile Radio Communications Plan are included, as well as a microwave tower backbone system.	8,386,622	8,354,774	0	31,848
	8,988,047	8,988,047	0	0
	674,300	674,300	0	\$0
	5,322,438	5,278,534	0	43,904
<b>The Virtual EOC</b>				
The virtual EOC strengthens regional collaboration on a day to day basis through a web based interactive network that links the region's eight EOC's and numerous other users for planning, preparing for and responding to an incident. In future years we hope to add a robust Geographic Information System capability.				

**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Emergency Patient Tracking</b>	\$2,422,320	\$2,422,320	\$0	\$0
<p>Patient Tracking allows emergency medical services and hospitals to rapidly enter data about a patient into a secure wireless web-based tracking system. The data includes identification, triage condition and transport information and allows the hospitals to balance patient loads and provide information to families.</p>				
<b>Universal ID Project</b>	557,812	557,812	0	0
<p>This system provides a uniform identification card for fire, law enforcement and volunteers with credential information embedded in the card.</p>				
<b>Expand Public Health Capabilities</b>	2,838,881	2,598,860	0	240,021
<p>Local public health agencies are working to prepare the region and protect citizens and first responders in the event of bioterrorism and natural diseases. Work is underway to establish an automated syndromic surveillance system for the early detection of naturally occurring or man made disease outbreaks.</p>				
<b>Mass Casualty Equipment, Medical Supplies and Software for Hospitals</b>	2,249,599	2,107,999	0	141,600
<p>Hospitals are preparing the region for a response to a medical surge or mass casualty incident (MCI) by staging emergency response trailers that are equipped with medical supplies, cots and bedding at selected hospitals for deployment anywhere in the St. Louis region. In addition, the hospitals will dispense medicine to employees, their families and patients in the event of a large-scale bioterrorist or naturally occurring illness. The hospitals have software that will help with the dispensing of this medicine and the management of an MCI when it occurs.</p>				
<b>Disaster Incident Management System for Hospitals and Tactical Response</b>	\$2,234,308	\$2,157,808	\$0	\$76,500
<p>The disaster incident management software system provides a tactical incident management capability for hospitals and response teams that includes federally required forms and plans. For the hospital systems it also includes a regional bed tracking capability.</p>				

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**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Terrorism Early Warning Center</b>				
The TEW is operated by the St. Louis Metropolitan Police Department and the St. Louis County Police Department and serves as a central clearinghouse for information and intelligence to help detect and prevent acts of terrorism.	\$ 2,842,852	\$2,664,000	\$0	\$178,852
<b>Citizen Preparedness</b>				
This program includes Citizen Emergency Response Teams and other similar teams designed to educate the public about disaster preparedness and train them to assist their neighbors. Expenditures include equipment and training to help citizens learn to respond to hazards as part of a team in their neighborhood or workplace, and public information. The program also includes the sheltering project which brings generators and shelters into the region to protect citizens who need shelter.	2,662,666	2,602,666	0	60,000
<b>Regional Coordination Planning</b>				
Includes regional emergency coordination planning, mutual aid improvements, public information and enhancements to critical infrastructure protection.	1,024,051	1,024,051	0	0
<b>Exercises</b>				
Two regional exercises occurred on August 9-10 2006 at Busch Stadium and Olivette. In addition, Community Emergency Response Teams (CERT) exercises were added in FY06.	446,500	371,500	0	75,000
<b>Training</b>				
Most disciplines have received and will continue to attend training activities to enhance their skills. Included are heavy rescue, hazmat, incident management teams, law enforcement, public health and hospitals.	3,815,608	3,597,498	0	218,110
<b>Totals:</b>	<b>\$77,824,830</b>	<b>\$76,427,159</b>	<b>\$11,312</b>	<b>\$1,386,359</b>

<sup>1</sup> This total represents the sum of UASI funds awarded for equipment and contractual obligations for fiscal years 2003 - 2014. The schedule represents the cumulative amount spent, from both open and closed grants, on major projects since the inception of the Homeland Security Grant Program.