

**AGENDA**  
**EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS**  
**BOARD OF DIRECTORS**  
**TUESDAY, SEPTEMBER 20, 2016 –2:00 PM**

**1. CALL TO ORDER**

**2. APPROVAL OF MINUTES OF AUGUST 23, 2016**

**3. DISCUSSION ITEMS**

- A. Regional Income Studies Working Paper Series - - John Posey
- B. Key Initiatives - - Ronda Sauget, Leadership Council Southwestern Illinois

**4. ACTION ITEMS**

- A. Consultant Selection for the Northside-Southside Corridor Conceptual Design Study  
- - Jerry Blair
- B. Modification of the FY 2017-2020 Transportation Improvement Programs (TIP), the Metropolitan Transportation Plan, *Connected2045*, and the Related Air Quality Conformity Determination - Requested by Madison County Transit District  
- - Melissa Theiss
- C. Regional Security Expenditures - - Nick Gragnani

**5. OTHER BUSINESS**

**6. ADJOURNMENT**



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**Executive Director**

James M. Wild

**Memo to:** Board of Directors

**From:** Staff

**Subject:** Project Notifications

**Date:** September 13, 2016

Attached is the Project Notification list for September 2016. The compiled list is a result of the weekly list of projects from the Missouri State Clearinghouse for comments. The listing contains a summary table which includes grant applications, announcements, and public notices. If you have any questions regarding this attachment, please contact Aaron Young in the Community Planning department.

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**Project Reviews for East-West Gateway Council of Governments  
September 2016**

<b>JURISDICTION</b>	<b>APPLICANT</b>	<b>PROJECT DESCRIPTION</b>	<b>FEDERAL AGENCY</b>	<b>FEDERAL GRANT/LOAN</b>	<b>FUNDING: STATE LOCAL/OTHER</b>	<b>TOTAL</b>
St. Louis	Young Women's Christian Association of Metropolitan St. Louis #1702001	Head Start and Early head Start Staff Cost of Living Allocation	HHS	\$231,141	Applicant: \$57,785	\$288,926
St. Louis	Betty Jean Kerr People's Health Centers #1702002	Service Area Competition - Consolidated Health Centers (Community Health Centers, Migrant Health Centers, Health Care for the Homeless, and Public Housing Primary Care)	HHS	\$4,862,638	State: \$1,572,000 Local: \$48,000 Other: \$945,000 Program Income: \$17,816,371	\$25,244,009
St. Louis	Grace Hill Settlement House #1702012	Head Start and Early Head Start	HHS	\$4,081,723	Applicant: \$1,020,432	\$5,102,155
Jefferson and Franklin Counties	Jefferson Franklin Community Action Corporation #1702029	Head Start - Combined application for EHS-CC Partnership and EHS Expansion - Missouri (Franklin and Jefferson Counties)	HHS	\$1,161,195	Other: \$290,299	\$1,451,494
Florissant, MO	Ferguson Reorganized Board of Education # 1702030	Safe and Drug-Free Schools and Communities National Programs - Ferguson RISE: Resilience Intervention Support Education	ED	\$2,368,711		\$2,368,711
St. Louis	Urban League of Metropolitan St. Louis #1702033	Head Start and Early Head Start	HHS	\$63,910	Applicant:\$ 15,977	\$79,887

## MINUTES

### EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS EXECUTIVE ADVISORY COMMITTEE AUGUST 23, 2016

#### Members Present

David Courtway, *Chair*, Jefferson County, MO  
Barb Hohlt, St. Clair County, IL  
Tracy Beidleman, Metro  
Tom Curran, St. Louis County, MO  
Ronald Davis, City of East St. Louis, IL  
Travis Dierker, Franklin County, MO  
Gary Elmestad, St. Charles County, MO  
Maurice Falls, Office of the President, Board of Aldermen, City of St. Louis, MO  
Joe Hagerty, Madison County, IL  
Kevin Jemison, IDOT  
Curtis Jones, IDOT  
Pat Kelly, St. Louis County Municipal League  
Judy Nelson, SW Illinois Council of Mayors  
Bill Schnell, MoDOT  
Stephanie Leon Streeter, St. Louis County, MO  
Kevin Terveer, SIMAPC  
Todd Waelterman, Office of the Mayor, City of St. Louis, MO  
Hope Woodson, St. Charles County, MO  
Jonathan Zimmerman, Franklin County, MO

#### *EWGCOG Staff:*

Jim Wild, Staci Alvarez, Mark Ashby, Royce Bauer, Joyce Collins-Catling, Ross  
Friedman, Rodney Halbert, Ajdin Hamzagic, Bonnie Harper, Paul Hubbman, Jason  
Lange, Carol Lawrence, Peter Koeppel, Mary Grace Lewandowski, Christopher Michael,  
Anna Musial, Rachael Pawlak, Sonya Pointer, John Posey, Mary Rocchio, Lubna Shoaib,  
Himmer Soberanis, Melissa Theiss, DJ Wilson, Aaron Young

#### CALL TO ORDER

The Executive Advisory Committee was called to order by Mr. Courtway, Chair.

#### APPROVAL OF MINUTES OF JUNE 21, 2016 MEETING

Motion was made by Mr. Hagerty, seconded by Mr. Falls, to approve the minutes of the June 21, 2016 meeting. Motion carried, all voting aye.

#### DISCUSSION ITEMS

##### **Review of Recent Great Streets Projects**

Paul Hubbman, EWGCOG, provided information on the latest round of Great Streets projects: Woodson Road, Dr. Martin Luther King Jr. Drive, North 14<sup>th</sup> Street, Gravois Road, and Smithton, IL. He summarized the project sites and described the approach taken by the project

teams (sponsors, EWGCOG, and consultants) to gather information and coordinate an open forum charrette wherein the community can coordinate with planners to combine local and technical knowledge and further shape the individual project. He noted that strategic planning reports follow each charrette and will be available on EWGCOG's website as they become available over the next month.

Additional discussion occurred regarding how the new format for developing Great Streets projects helps define feasible projects.

## INTRODUCTIONS

Mr. Courtway introduced and welcomed new member Todd Waelterman, representing the office of the Mayor for St. Louis City.

## ACTION ITEMS

### **Authorization to Enter into a Contract for Update of the Council's Website**

Mary Grace Lewandowski, EWGCOG, summarized staff's recommendation to authorize the Executive Director to negotiate and execute a contract with Elasticity/Digital Mothership, or alternatively Werremeyer, Inc., to design and construct a new agency website at a cost not to exceed \$60,000.

Motion approving the recommendation was made by Mr. Elmestad, seconded by Ms. Nelson. Motion carried, all voting aye.

### **Approval of the Metropolitan Transportation Planning Process Certification, the Final Air Quality Conformity Determination and Documentation from the FY 2017-2020 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045*, and the Final FY 2017-2020 Transportation Improvement Program**

Jason Lange, EWGCOG, summarized staff's recommendation for Board adoption of the Metropolitan Transportation Planning Process Certification, the Final Air Quality Conformity Determination and Documentation from the FY 2017-2020 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045*, and the Final FY 2017-2020 Transportation Improvement Program.

Motion approving the recommendation was made by Mr. Schnell, seconded by Mr. Falls. Motion carried, all voting aye.

**Modification of the FY 2016-2019 and FY 2017-2020 Transportation Improvement Programs (TIPs), the Metropolitan Transportation Plan, *Connected2045*, and the Related Air Quality Conformity Determination – Requested by the Illinois Department of Transportation**

Melissa Theiss, EWGCOG, summarized staff's recommendation to amend the FY 2016-2019 and FY 2017-20120 TIPs, *Connected2045* and related Air Quality Conformity Determination to add the following new project:

<b>TIP #</b>	<b>Sponsor</b>	<b>Action</b>	<b>Description</b>
6686A-17	IDOT	Add	Multi-County – Guardrail and section replacement at various locations

Motion approving the recommendation was made by Mr. Jemison, seconded by Mr. Hagerty.  
Motion carried, all voting aye.

**Authorization to amend the 2016 Unified Planning Work Program and enter into agreements to conduct MetroLink studies in St. Louis City and County**

Jim Wild, EWGCOG, summarized staff's recommendation to authorize the Executive Director to enter into agreements with the City of St. Louis and St. Louis County to obtain necessary funds to conduct MetroLink studies and that the UPWP be amended to include the proposed studies.

Motion approving the recommendation was made by Mr. Curran, seconded by Mr. Hagerty.  
Motion carried, all voting aye.

**OTHER BUSINESS**

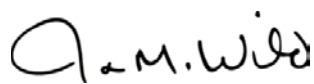
Mr. Elmestad shared his concerns about the imbalance in the number of transportation commissioners within the State and how it influences MoDOT's funding distribution to the region. He reiterated the importance for lobbying the Governor of Missouri for an additional appointee from the region.

Mr. Wild, EWGCOG, advised that Outstanding Leadership in Government Achievement Awards (OLGA) nomination requests would be circulated in the very near future, and he encouraged the nomination of worthy individuals/groups.

**ADJOURNMENT**

Motion to adjourn the meeting was made by Mr. Davis, seconded by Ms. Hohlt. Motion carried, all voting aye.

Respectfully submitted,



James M. Wild  
Secretary, Board of Directors



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**Executive Director**

James M. Wild

To: Board of Directors  
From: Staff  
Subject: Wage Growth Study  
Date: September 14, 2016

In recent decades, wage growth in St. Louis has been fairly slow compared to other large metropolitan regions. Council research staff is collaborating with the Bi-State Development Research Institute on a study of the determinants of regional wage levels. A working paper series has been launched to summarize current research on regional wage growth, with six produced so far. The goal of the study is to understand the reasons for wage divergence among regions, and to consider policy options for addressing regional wage disparities.

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**Memo to:** Board of Directors

**From:** Staff

**Subject:** Consultant Selection for the Northside-Southside Corridor Conceptual Design Study

**Date:** September 12, 2016

In 2008, the Council completed a conceptual design study for the Northside-Southside Corridor, primarily within the City of St. Louis. That study identified, as a Locally Preferred Alternative, a light rail route extending from the area of Goodfellow/I-70 south to Bayless/I-55. The purpose of the present study is to reaffirm and update the earlier study's findings and to examine an alternative that would serve the proposed National Geospatial-Intelligence Agency site. The study is funded by the City of St. Louis.

To solicit consulting services for the study, the Council released a Request for Qualifications (RFQ) on July 20, 2016, with a closing date of August 19. Three consulting teams responded to the RFQ:

- AECOM as the lead consultant with subconsultants WSP/Parsons Brinckerhoff, Development Strategies, Arcturis, RSG, Vector Communications, EDSI, and Kivindyo Engineering;
- HDR as lead consultant with subconsultants Jacobs, Vector Communications, CMT, EDSI, HG Consult, Kaskaskia Engineering, Kivindyo Engineering, and SB Friedman;
- HNTB as lead consultant with subconsultants David Mason and Associates, Innis Consulting, Lion CSG, Lochmueller, TranSystems, and Vector Communications.

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A selection committee representing the City of St. Louis, Metro, MoDOT, and the Council reviewed and scored the proposals, selected two of the three consulting teams (AECOM and HDR) for interviews, and conducted the interviews. The selection committee subsequently recommended that the contract be awarded to the team led by AECOM.

The Council will be the responsible contracting party.

**Staff Recommendation:** Staff recommends that the Executive Director be authorized to negotiate and enter into a contract with AECOM. In the event that a contract cannot be successfully negotiated with AECOM, staff recommends identical authorization to negotiate and enter into a contract with HDR. The contract amount will not exceed \$2 million.



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## Executive Director

James M. Wild

To: Board of Directors

From: Staff

Subject: Modification of the FY 2017-2020 Transportation Improvement Program (TIP), *Connected2045*, and the Related Air Quality Conformity Determination - Requested by Madison County Transit District

Date: September 14, 2016

The Madison County Transit District is requesting to revise the FY 2017-2020 TIP, *Connected2045*, and related Air Quality Conformity Determination to add one new project and modify four projects.

## New Projects

Madison County Transit District is requesting to add one new transit project. The project is for transit support equipment, at a total cost of \$175,000. The funding for this project is coming from previously unallocated Section 5307 funds. Transit agencies receive Section 5307 funding for projects such as replacement of buses that have reached the end of their service life as well as vehicle maintenance and other improvements to transit facilities.

The new project is summarized below:

New Projects					
TIP#/ Sponsor	Project Title	Description of Work	County	Federal Cost	Total Cost
6786-17/ Madison County Transit District	Transit Support Equipment	Mass Transit Improvements	Madison	\$140,000	\$175,000
TOTAL				\$140,000	\$175,000

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### **Modified Projects**

Madison County Transit District is also requesting to modify four projects that are currently programmed in the FY 2017-2020 TIP. The additional funding for these projects is coming from previously unallocated Section 5307 funds.

These projects are summarized below:

<b>Modified Projects</b>				
<b>TIP#/ Sponsor/ County</b>	<b>Project Title</b>	<b>Description of Work</b>	<b>Current Cost/ Revised Cost</b>	<b>Reason for Change</b>
4531A-09/ Madison County Transit District / Madison	Preventive Maintenance	Mass Transit Improvements	\$800,000/ \$2,400,000	Maintenance costs higher than anticipated when program was submitted last spring.
4092A-11/ Madison County Transit District / Madison	Management Information System (MIS) upgrades and equipment	Mass Transit Improvements	\$155,000/ \$350,000	Additional items needed to complete work
5551-14/ Madison County Transit District / Madison	Transit support vehicles	Vehicle Acquisition	\$694,000/ \$869,000	Six (6) additional vehicles needed
6667-16/ Madison County Transit District / Madison	Light duty transit buses (33)	Vehicle Acquisition	\$5,075,000/ \$5,075,000	Acquiring 33 light duty vehicles instead of 29 light and medium duty vehicles

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**Staff Recommendation:** Staff recommends that the FY 2017-2020 TIP, *Connected2045*, and related Air Quality Conformity Determination be revised to add one new project and modify four projects as summarized above and detailed in the attachment. These projects are exempt with respect to air quality in accordance with federal regulations (40 CFR 93.126)

September 14, 2016

**Amendment #** 0916-001  
**TIP #** 6786-17

**PROJECT SPONSOR:** Madison County Transit District

**ACTION REQUESTED:** Revise FY 2017 of the FY 2017-2020 TIP to add a project

**TITLE:** Transit Support Equipment

**LIMITS:** N/A

**DESCRIPTION:** Mass Transit Improvements

**COUNTY:** Madison

**FUNDING SOURCE:** Section 5307 (S5307)

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$0	\$0	\$0
<b>ROW</b>	\$0	\$0	\$0
<b>Implementation</b>	\$140,000	\$35,000	\$175,000
<b>Total</b>	\$140,000	\$35,000	\$175,000

**AIR QUALITY CONFORMITY:** Exempt – Purchase of office, shop, and operating equipment for existing facilities (§ 93.126)

**STAFF RECOMMENDATION:** Approval



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**Executive Director**

James M. Wild

To: Board of Directors

From: Staff

Subject: Regional Security Expenditures

Date: September 14, 2016

Staff is requesting authorization to expend funds in support of regional security that will improve the region's disaster preparedness and response capabilities. Funding will come from the U.S. Department of Homeland Security's Urban Areas Security Initiative (UASI) grant program. Attachment A summarizes these purchases totaling **\$86,759**. Also attached is a summary description of all budgeted expenditures from the UASI grants (Attachment B).

- 1. Responder Force Protection & Rehabilitation Unit (Rehab Unit)** – The St. Louis Regional EMS Task Force is staging two Responder Force Protection & Rehabilitation Units in the St. Louis region. These Rehab Units are emergency response vehicles that are deployed when dealing with a Mass Casualty Incident. This on scene medical resource provides medical evaluation of emergency response personnel at the scene of prolonged events or during extreme weather conditions by providing specialized medical assessments and services to first responders working on scene. One Rehab Unit is currently staged with St. Clair County Special Emergency Services in Belleville, Illinois. A second unit will be staged at Christian Hospital in North St. Louis County. Therefore, we are requesting approval to purchase one BaseX Shelter and a Heart Defibrillator with Monitor for the Christian Hospital Unit. Total costs will not exceed **\$69,245**.
- 2. Metro Air Support Unit Cockpit Flight Display Systems** – In June staff received approval to purchase new flight display systems for two of the Metro Air Support Unit's helicopters. There is a need to obtain the aircraft technical engineering data from the helicopter manufacture which addresses the correct installation of the new flight display systems. This technical data is imperative to the operation of the unit and protects its warranty. Total cost will not exceed **\$17,514**.

The purchases described in this memo are being made in accordance with the agency's procurement policy.

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**Staff Recommendation:** Staff recommends that the Board approve the expenditure of funds as follows:

- for the purchase of a BaseX Shelter from Veterans Corp in an amount not to exceed **\$26,154**;
- for the purchase of a Heart Defibrillator with Monitor from Zoll Medical Corporation for in amount not to exceed **\$43,091**; and,
- for the purchase of the MD Helicopter Technical Bulletin “*Garmin G500H Upgrade Authorization*” from MD Helicopter, Inc. in an amount not to exceed **\$17,514**,

for a total amount not to exceed **\$86,759** from the UASI grant program.

**ATTACHMENT A**  
**Expenditures for Equipment and Services**  
**September 12, 2016**

<u>Vendor</u>	<u>Description</u>	<u>Jurisdiction/Agency</u>	<u>Quantity</u>	<u>Cost</u>
<b>Emergency Response Equipment (UASI)</b>				
Veteran Corps of America (O'Fallon, IL)	Shelter system	St. Louis County	1	\$26,154
Zoll Medical Corporation (Chelmsford, MA)	Defibrillator / monitor	St. Louis County	1	\$43,091
MD Helicopters, Inc. (Mesa, AZ)	Technical engineering data	St. Louis County	1	\$17,514
<b>TOTAL EXPENDITURES</b>				<b>\$86,759</b>

Total UASI Expenditures: \$86,759



**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

		<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Critical Response Teams</b>					
A key goal under the UASI Strategy is to strengthen our critical response teams. We have largely accomplished this goal with hazardous materials and heavy rescue equipment and training. These teams are capable of responding to terrorist attacks, industrial accidents or natural disasters like earthquakes and tornadoes. Another element of critical response includes medical supplies for mass casualty incidents. The MCI trailers represent the first stage of meeting this need for the EMS community. Also included is equipment for Incident Management Teams that will consist of emergency responders from all disciplines. These mobile teams are activated to support emergency responders managing an event where the event continues over many hours or days.	Hazmat / HR	\$18,343,651	\$18,296,886	\$0	\$46,765
	Mass Casualty	1,152,980	999,837	0	153,143
	Incident Management Teams	2,265,000	2,120,282	0	144,718
<b>Law Enforcement Tactical Team Equipment</b>					
There are 7 law enforcement tactical response units in the region which need communications, tactical lights and personal protective equipment. Three of the teams will receive tactical vehicles and Metro Air Support will receive a helicopter and other equipment to support response to a variety of terrorist incidents.	Misc equipment:	8,418,546	8,356,572	17,514	44,460
	Tactical vehicles:	4,514,819	4,514,819	0	0
<b>Interoperable Communications</b>					
A variety of projects come within the description of Interoperable Communications. Radio caches, satellite phones and video conferencing and the Land Mobile Radio Communications Plan are included, as well as a microwave tower backbone system.	Radios, phones, video conf. etc:	8,618,026	8,579,774	0	38,252
	Microwave system:	8,988,047	8,988,047	0	0
	Radio Plan:	674,300	674,300	0	\$0
<b>The Virtual EOC</b>					
The virtual EOC strengthens regional collaboration on a day to day basis through a web based interactive network that links the region's eight EOC's and numerous other users for planning, preparing for and responding to an incident. In future years we hope to add a robust Geographic Information System capability.		5,278,534	5,278,534	0	0

**ATTACHMENT B**  
**Cumulative Budgeted Expenditures for Major Projects under Urban Areas Security Initiative**  
**through Fiscal Year 2014**

	<b>Total Budgeted</b>	<b>Prior amount approved by EWG Board</b>	<b>This request</b>	<b>Remaining to be approved</b>
<b>Emergency Patient Tracking</b>				
Patient Tracking allows emergency medical services and hospitals to rapidly enter data about a patient into a secure wireless web-based tracking system. The data includes identification, triage condition and transport information and allows the hospitals to balance patient loads and provide information to families.	\$2,422,320	\$2,422,320	\$0	\$0
<b>Universal ID Project</b>				
This system provides a uniform identification card for fire, law enforcement and volunteers with credential information embedded in the card.	557,812	557,812	0	0
<b>Expand Public Health Capabilities</b>				
Local public health agencies are working to prepare the region and protect citizens and first responders in the event of bioterrorism and natural diseases. Work is underway to establish an automated syndromic surveillance system for the early detection of naturally occurring or man made disease outbreaks.	2,763,881	2,697,454	0	66,427
<b>Mass Casualty Equipment, Medical Supplies and Software for Hospitals</b>				
Hospitals are preparing the region for a response to a medical surge or mass casualty incident (MCI) by staging emergency response trailers that are equipped with medical supplies, cots and bedding at selected hospitals for deployment anywhere in the St. Louis region. In addition, the hospitals will dispense medicine to employees, their families and patients in the event of a large-scale bioterrorist or naturally occurring illness. The hospitals have software that will help with the dispensing of this medicine and the management of an MCI when it occurs.	2,249,599	2,107,999	69,245	72,355
<b>Disaster Incident Management System for Hospitals and Tactical Response</b>				
The disaster incident management software system provides a tactical incident management capability for hospitals and response teams that includes federally required forms and plans. For the hospital systems it also includes a regional bed tracking capability.	\$2,346,808	\$2,270,308	\$0	\$76,500

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<b>Terrorism Early Warning Center</b> The TEW is operated by the St. Louis Metropolitan Police Department and the St. Louis County Police Department and serves as a central clearinghouse for information and intelligence to help detect and prevent acts of terrorism.	\$ 3,133,852	\$2,969,241	\$0	\$164,611
<b>Citizen Preparedness</b> This program includes Citizen Emergency Response Teams and other similar teams designed to educate the public about disaster preparedness and train them to assist their neighbors. Expenditures include equipment and training to help citizens learn to respond to hazards as part of a team in their neighborhood or workplace, and public information. The program also includes the sheltering project which brings generators and shelters into the region to protect citizens who need shelter.	2,662,666	2,632,666	0	30,000
<b>Regional Coordination Planning</b> Includes regional emergency coordination planning, mutual aid improvements, public information and enhancements to critical infrastructure protection.	1,024,051	1,024,051	0	0
<b>Exercises</b> A regional Full Scale Exercise (FSE) will be held during the second quarter of 2016. The FSE scenario will be terrorist based involving a mass casualty incident and will involve regional hospitals, public health, fire and law enforcement agencies.	386,500	371,500	0	15,000
<b>Training</b> Most disciplines have received and will continue to attend training activities to enhance their skills. Included are heavy rescue, hazmat, incident management teams, law enforcement, public health and hospitals.	3,875,608	3,867,918	0	7,690
<b>Totals:</b>	<b>\$79,677,000</b>	<sup>1</sup> <b>\$78,730,320</b>	<b>\$86,759</b>	<b>\$859,921</b>

<sup>1</sup> This total represents the sum of UASI funds awarded for equipment and contractual obligations for fiscal years 2003 - 2015. The schedule represents the cumulative amount spent, from both open and closed grants, on major projects since the inception of the Homeland Security Grant Program.