

**AGENDA**  
**EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS**  
**BOARD OF DIRECTORS MEETING**  
**WEDNESDAY, SEPTEMBER 25, 2019 – 10:00 A.M.**

**1. CALL TO ORDER**

**2. APPROVAL OF MINUTES OF AUGUST 28, 2019**

**3. DISCUSSION ITEMS**

- A. STL.works - - Kathy Osborn and Brian Hall
- B. All Hazard Mitigation Plan - - Jennifer Vuitel
- C. Where We Stand 8th Edition Update #2: Homicide Rates - - John Posey

**4. ACTION ITEMS**

- A. Amendment to the FY2020 Unified Planning Work Program – Element 2.37: Sustainable Funding Options for the Urban Waters Ambassador Program - - MaryGrace Lewandowski
- B. Modifications of the FY 2020-2023 Transportation Improvement Program (TIP), Connected2045, and the Related Air Quality Conformity Determination – Requested by MoDOT - - Josh Schwenk

**5. OTHER BUSINESS**

**6. ADJOURNMENT**

**NEXT MEETING DATE: WEDNESDAY, OCTOBER 30, 2019**



**EAST-WEST GATEWAY**  
**Council of Governments**

Creating Solutions Across Jurisdictional Boundaries

**Memo to:** Board of Directors

**From:** Staff

**Subject:** Project Reviews

**Date:** September 9, 2019

Attached is the Project Reviews list for August 10, 2019 – September 6, 2019. The compiled list is a result of the weekly list of projects from the Missouri State Clearinghouse for comments. The listing contains a summary table which includes grant applications, announcements, and public notices. If you have any questions regarding this attachment, please contact Carol Lawrence in the Community Planning department.

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**Project Reviews for East-West Gateway Council of Governments  
August 10, 2019 – September 6, 2019**

<b>JURISDICTION</b>	<b>APPLICANT</b>	<b>PROJECT DESCRIPTION</b>	<b>FEDERAL AGENCY</b>	<b>FEDERAL GRANT/LOAN</b>	<b>FUNDING: STATE, LOCAL/OTHER</b>	<b>TOTAL</b>
St. Louis County	St. Louis County  #2001072	Edward Byrne Memorial Justice Assistance Grant Program  Edward Byrne Memorial Justice Assistance Grant program – Local Solicitation St. Louis County	DOJ	\$124,023		\$124,023
City of St. Louis	City of St. Louis Airport Authority  #2001079	Airport Improvement Program  STL VALE Gate Electrification	DOT	\$1,149,533	Applicant: \$383,178	\$1,532,711
St. Louis County	City of Crestwood  #2001080	Edward Byrne Memorial Justice Assistance Grant Program  Mobile Data Terminal Upgrade	DOJ	\$28,000		\$28,000
St. Louis County	Land Clearance for Redevelopment Authority St. Louis County  #2001091	Brownfields Assessment and Cleanup Cooperative Agreements  Land Clearance for Redevelopment Authority St. Louis County Brownfields RLF	EPA	\$450,000	Applicant: \$90,000	\$540,000

MINUTES  
EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS  
BOARD OF DIRECTORS  
AUGUST 28, 2019

The regular meeting of the Board of Directors was held in the Council offices on Wednesday, August 28, 2019 at 10:00 a.m.

Members in Attendance

Mark Kern, *Chair*, Chairman, St. Clair County Board, IL Board  
Steve Ehlmann, *Vice-Chair*, County Executive, St. Charles County, MO  
Robert Elmore, *2<sup>nd</sup> Vice-Chair*, Chairman, Monroe County, IL Board  
Tim Brinker, Presiding Commissioner, Franklin County, MO  
Lyda Krewson, Mayor, City of St. Louis, MO  
Kurt Prenzler, Chairman, Madison County, IL Board  
Robert Eastern III, Mayor, City of East St. Louis, IL  
Barbara Geisman, Regional Citizen, City of St. Louis, MO  
Bill Grogan, Regional Citizen, St. Clair County, IL  
Reggie Jones, Mayor, City of Dellwood, St. Louis County, MO  
Richard Kellett, Regional Citizen, St. Louis County  
Mark Kupsky, Mayor, City of Fairview Heights, IL; President, SW IL Council of Mayors  
John A. Laker, Regional Citizen, St. Clair County, IL  
Cheryl Maguire, Mayor, City of Wood River; Vice President, SW IL Council of Mayors  
Roy Mosley, Board Member, St. Clair County, IL  
Herb Simmons, President, SW IL Metropolitan and Regional Planning Commission  
Michael Walters, Regional Citizen, Madison County, IL  
Tom Blair, MoDOT  
Holly Ostdick, IDOT  
Taulby Roach, President, Bi-State Development

Members Absent

Dennis Gannon, County Executive, Jefferson County, MO  
Dr. Sam Page, County Executive, St. Louis County, MO  
Ron Counts, Jefferson County, MO  
James Knowles III, Mayor, City of Ferguson, MO  
Erika Kennett, State of Illinois Department of Commerce and Opportunity  
Lewis Reed, President Board of Aldermen, City of St. Louis  
John White, Councilman, St. Charles County, MO

Others in Attendance

Paul Hampel, St. Louis County, MO  
Gary Elmestad, St. Charles County, MO  
Kevin Jemison, IDOT  
Kim Cella, CMT  
Scott Ogilvie, City of St. Louis, MO  
Betsy Tracy, FHWA

*EWGCOG Staff:*

Jim Wild, Staci Alvarez, Royce Bauer, Jerry Blair, Dale Chambers, Joyce Collins-Catling, Bailey DeJonge, Nick Gragnani, Larry Grither, Paul Hubbman, Frank Johnson, Peter Koeppel, Jason Lange, Carol Lawrence, Mary Grace Lewandowski, Maureen McCarthy, Marcie Meystrik, Christopher Michael, Anna Musial, Rachael Pawlak, Sonya Pointer, John Posey, Mary Rocchio, Josh Schwenk, Lubna Shoaib, Himmer Soberanis, Christine Thomas, Michael Wohlstadter

CALL TO ORDER

The Board of Directors meeting was called to order by Mr. Kern, Chairman. He welcomed board member Mayor Robert Eastern III, City of East St. Louis, IL and introduced Holly Ostlick from the Illinois Department of Transportation.

APPROVAL OF MINUTES OF JUNE 26, 2019

Motion approving June 26, 2019 Meeting Minutes made by Mr. Mosley, seconded by Mr. Kupsky. Motion carried, all voting aye.

DISCUSSION ITEMS

**Coordinated Human Service Transportation Plan Update**

Rachael Pawlak, EWGCOG, briefed the committee on the Coordinated Human Service Transportation Plan (CHSTP) pointing out that it is updated every four years per Federal Transit Administration (FTA) requirements. She noted that the last update was in 2016, and is expected to be presented for board approval in 2020. Ms. Pawlak briefly highlighted the main purpose of the plan to develop strategies that improve mobility for seniors and individuals with disabilities as well as facilitate coordination to reduce duplication of services. Ms. Pawlak pointed out the four components of the plan: an inventory of existing transportation services available to the target population; an assessment of the transportation needs of seniors and individuals with disabilities; the identification of gaps between the needs assessment and existing services; and development and prioritization of strategies to address gaps and improve mobility. She explained that the process includes both transportation providers and user surveys that will help develop the inventory of transportation services. Presentations will be made available during public events, as well as a Stakeholder meeting to be held later in October at The Heights Community Center in Richmond Heights. She also noted that the region must have an approved CHSTP in order to receive FTA Section 5310 funding and that the Section 5310 projects must address the gaps and strategies outlined in the CHSTP. Approximately \$3.18 million is available to program for upcoming solicitation.

ACTION ITEMS

**Auditors' Report on Financial Statements for Calendar Year 2018**

Royce Bauer, EWGCOG, informed the committee that Kerber, Eck & Braeckel completed the Council's annual audit for calendar year 2018 in accordance with generally accepted auditing standards and government auditing standards. There were no material weaknesses or significant

deficiencies identified, and an unqualified opinion was issued on the financial statements as of December 31, 2018. The auditors' report is available for review on the EWGCOG website. Staff is recommending board acceptance of the auditors' report for the year ended December 31, 2018.

Motion approving the recommendation was made by Mr. Kellett, seconded by Mr. Eastern. Motion carried, all voting aye.

**Approval of the Metropolitan Planning Process Certification, the Final Air Quality Conformity Determination and Documentation for the FY 2020-2023 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045*, and the Final FY 2020-2023 Transportation Improvement Program**

Jason Lange, EWGCOG, summarized the Appendices of the Transportation Improvement Program (TIP) document. He pointed out that the Metropolitan Transportation Planning Process Certification document certifies that EWGCOG meets the requirements of 23 CFR §450.336 and must be signed by the Council, MoDOT, IDOT, with approval from the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA). He also noted that the Air Quality Conformity Analysis was completed and presented to the board in June and the projects in the proposed transportation program meet the applicable air quality conformity requirements. Mr. Lange also highlighted the FY 2020-2023 TIP noting that the Governor of Illinois to date has not released the new IDOT programs, but once released, the programs will be presented for approval at a later date, as well as Financial Capacity and Public Participation. He also pointed out that a separate Summary of Public Comments document contains all comments received during the public comment period and details attendance at each of the five open house meetings; this document is available on the EWGCOG website. Mr. Wild pointed out that attendance during these open houses has always been challenging for staff, although required, staff continues its efforts at increasing participating through various approaches. Staff recommends approval of the Metropolitan Transportation Planning Process Certification, Air Quality Conformity Determination and Documentation for the FY 2020-2023 TIP and related amendments to the Metropolitan Plan, *Connected2045*, and the FY 2020-2023 TIP.

Motion approving the recommendation was made by Mr. Grogan seconded by Ms. Krewson. Motion carried, all voting aye.

**Additional Services for Frenchtown Great Streets Planning**

Paul Hubbman, EWGCOG, reminded the committee that in June the board authorized the Executive Director to enter into an agreement with Design Workshop to provide planning services for the Frenchtown Great Streets Project and to enter into agreements with the City of St. Charles and St. Charles County to provide the local match for the Great Streets planning effort. Since that time, the City of St. Charles and St. Charles County requested an additional market analysis be conducted at two target intersections adjacent to the Great Streets project area. He noted that both the City of St. Charles and St. Charles County have agreed to provide the funding required to complete these services. Staff recommends that the Executive Director be authorized to include the additional market analysis in its contract with Design Workshop for an amount not to exceed \$30,000. Staff also recommends that the Executive Director be authorized to accept funding from the City of St. Charles and St. Charles County for these additional services through the funding agreements and in an amount not to exceed \$30,000.

Motion approving these recommendations was made by Mr. Ehlmann, seconded by Ms. Maguire. Motion carried, all voting aye.

### **Regional Security Expenditures**

Nick Gragnani, EWGCOG, informed the committee that the board previously approved funding for the LPRD/SMART Project Manager position within the St. Louis Fusion Center as well as an approved sub-award to the City of Richmond Heights for an amount not to exceed \$43,982. Staff was recently notified that the position's hourly rate had changed and the sub-award need to be amended to increase the total amount awarded to the City of Richmond Heights. Staff is therefore requesting approval to amend the sub-award to the City of Richmond Heights to increase the award amount by \$7,632 for a new total not to exceed \$51,614, for the period of July 1, 2019 through June 30, 2021. Staff is also recommending approval to enter into an agreement with the City of St. Louis to provide funding to support the St. Louis Regional Cybersecurity Coordinator position within the St. Louis Fusion Center for salary and benefits total cost not to exceed \$120,000 for the period of October 1, 2019 through September 30, 2020. Total amount not to exceed \$171,614 from the UASI grant program. The Center does provide support for both Missouri and Illinois counties.

Motion approving these recommendation was made by Mr. Simmons, seconded by Mr. Kellett. Motion carried, all voting aye.

### **OTHER BUSINESS**

Mr. Elmore expressed concern regarding crimes involving firearms that most recently involved the tragic death of an Illinois State Trooper during a raid in East St. Louis, IL. He hopes that area officials can institute a firearms reduction approach, similar to the successful plan recently made by the Mayor of Chicago.

Mr. Wild reminded the committee of the Council's annual outstanding awards ceremony taking place during the Annual Meeting. He encouraged nominations be made in one of the award categories and submitted to the Council by September 9<sup>th</sup>. The Annual Meeting will be held on November 13<sup>th</sup> at Union Station, downtown St. Louis; invitations are expected to be mailed out soon.

Relative to the discussion concerning crime, Mayor Krewson expressed sympathy over the passing of the State Trooper, and acknowledged the increase of area deaths involving children under the age of 17. She noted that since the beginning of the year, the City of St. Louis has removed a huge number of guns from off the streets. She pointed out that the St. Louis Police Department is very much hamstrung with Missouri laws allowing anyone (except felons) to carry guns without permits. She mentioned that this has hindered the police departments, but is hopeful that laws will effectively change regarding permits for carrying guns in St. Louis City, and that more people will stand up against gun violence. Further discussions centered on license plate readers, as well as, the focus towards individuals with records being able to carry guns.

ADJOURNMENT

Motion to adjourn the meeting was made by Mr. Mosley seconded by Mr. Brinker. Motion carried, all voting aye.

Respectfully submitted,

A handwritten signature in cursive script that reads "James M. Wild". The signature is written in black ink and is positioned above the printed name and title.

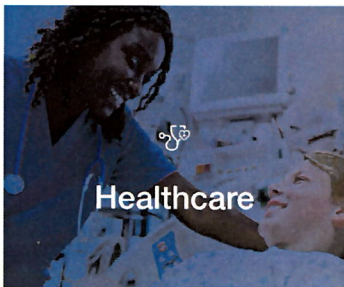
James M. Wild  
Secretary, Board of Director



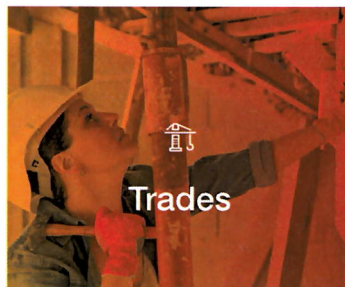
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**Executive Director**

James M. Wild

**Memo to:** Board of Directors

**From:** Staff

**Subject:** Update of the 2020 St. Louis Regional Hazard Mitigation Plan for the Missouri portion of the region

**Date:** September 13, 2019

East-West Gateway Council of Governments (EWGCOG) signed an agreement with the Missouri State Emergency Management Agency (SEMA) in October 2018 to update the St. Louis Regional Hazard Mitigation Plan for the Missouri portion of the region for the five year period 2020 – 2025. This plan, like previous plans, presents information about natural disasters, levels of risk, and strategies for local governments and school districts to take to reduce the adverse effects of natural hazards including tornados, severe weather, floods, earthquakes, levee failure, and wild fires. Many of these mitigation strategies are eligible for grant funding to the counties, cities, and school districts that adopt the Plan.

For this plan, EWGCOG had the input of a Working Group of the five county emergency managers or their representatives, a representative of the school district cooperative EducationPlus, representatives of the St. Louis Area Regional Coalition of Community Organizations Active in Disasters (SLARCC) steering committee (a STARRS committee), flood plain administrators, a municipal league, and Washington University. The Working Group provided advice and assistance in identifying and developing potential mitigation measures for local governments and districts and provided input and feedback on the draft plan. Further input was provided by staff from the counties, school districts, and cities who attended one of the workshops held throughout the region last May.

The draft plan has been completed and is now available for public review and comment through September 30, 2019. The draft can be viewed at [www.ewgateway.org/hazardupdate](http://www.ewgateway.org/hazardupdate). The final draft will be submitted to SEMA no later than January 1, 2020. At this time, staff is also requesting that all interested and involved jurisdictions adopt the plan by resolution. Only jurisdictions that have adopted the plan are eligible to apply for funding through the Federal Emergency Management Agency's (FEMA) Hazard Mitigation grant programs. Adoption of the plan is voluntary and in no way states or implies any liability for success or failure of actions taken (or not taken) under the Plan. EWGCOG must have at least 10 percent of

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Board of Directors  
September 13, 2019  
Page 2

jurisdictions adopt the Plan prior to submitting the final draft, which makes the importance of Plan adoption this fall especially important.

In the State of Illinois each county develops and adopts their own hazard mitigation plan. By working with STARRS and SLARCC, EWGCOG continues to enhance communication and coordination of mitigation planning among the counties in the two states.



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**Memo to:** Board of Directors

**From:** Staff

**Subject:** Where We Stand 8<sup>th</sup> Edition Update #2: Homicide Rates

**Date:** September 13, 2019

Since 1992, East-West Gateway has produced eight editions of the *Where We Stand* report. Each edition shows how the St. Louis region compares to peer regions on key performance metrics. Periodically, East-West Gateway releases shorter reports known as *Where We Stand Updates* to analyze specific issues in greater depth or to update the standing of St. Louis based on new data.

Staff will present a new *Where We Stand Update* covering regional trends in homicide rates. There was a sharp increase in the number of homicides in the St. Louis region after 2013. A similar increase was seen in some, but not all, of the peer regions. The homicide rate for the St. Louis region is higher than most peer regions. In the St. Louis region, over 90 percent of homicides are committed with firearms. Half of homicide victims in the St. Louis region are black males between the ages of 15 and 34.

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**Memo to:** Board of Directors

**From:** Staff

**Subject:** Modifications to the FY 2020-2023 Transportation Improvement Program (TIP), *Connected2045*, and the Related Air Quality Conformity Determination – Requested by MoDOT

**Date:** September 13, 2019

The Missouri Department of Transportation (MoDOT) has requested to amend the FY 2020-2023 TIP, *Connected2045*, and related Air Quality Conformity Determination. In all, they are requesting to add one new project and modify one existing project.

**Missouri New Project**

MoDOT has requested to add one new project. Funding for this project is coming from funding available in MoDOT's state FY 2020 program.

This project is summarized below:

<b>New Project - Missouri</b>					
<b>Sponsor / TIP #</b>	<b>Title – Limits</b>	<b>Description of Work</b>	<b>County</b>	<b>Federal Cost</b>	<b>Total Cost</b>
MoDOT / 6991X-20	I-44 – West of MO OO	Repair westbound slope failure and eastbound rock bluff stabilization	Franklin	\$1,196,100	\$1,329,000
<b>TOTAL:</b>				<b>\$1,196,100</b>	<b>\$1,329,000</b>

**Missouri Modified Projects**

MoDOT has requested to modify one project currently programmed in the TIP to split the work into two projects. The increase in funding for this project is coming from funding available in MoDOT's state FY 2020 program.

These projects are summarized on the next page:

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<b>Modified Projects - Missouri</b>				
<b>Sponsor / TIP # / County</b>	<b>Project Title - Limits</b>	<b>Description of Work</b>	<b>Current Cost / Revised Cost</b>	<b>Reason for Change</b>
MoDOT / 6811Q-18 / Franklin	I-44/BL 44 – I-44: St. Louis County-MO 30; BL 44: Neosho St-MO 100	Pavement resurfacing, guardrail upgrades, upgrade sidewalk	\$22,963,000 / \$22,427,000	Split ramps to 6811QQ-20 below.
MoDOT/ 6811QQ-20/ Franklin	I-44 – MO 47 eastbound off ramp and westbound on and off ramps	Pavement resurfacing	\$0 / \$629,000	Split from 6811Q-18. This project will be let in combination with the MO 47 bridge rehabilitation project (TIP# 6806R-18) to minimize traffic impacts

**Staff Recommendation:** Staff recommends that the FY 2020-2023 TIP, *Connected2045*, and related Air Quality Conformity Determination be revised to add one new project and modify one project as summarized above and detailed in the attachment. These projects are exempt with respect to air quality in accordance with federal regulations (40 CFR 93.126).

Board of Directors  
September 13, 2019  
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**Amendment #** 0919-001  
**TIP #** 6991X-20  
**Sponsor #** 6I3506

**PROJECT SPONSOR:** MoDOT

**ACTION REQUESTED:** Revise FY 2020 of the FY 2020-2023 TIP to add a project

**TITLE:** I-44

**LIMITS:** West of MO OO

**DESCRIPTION:** Repair westbound slope failure and eastbound rock bluff stabilization

**COUNTY:** Franklin

**FUNDING SOURCE:** National Highway Performance Program (NHPP)

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$110,700	\$12,300	\$123,000
<b>ROW</b>	\$0	\$0	\$0
<b>Implementation</b>	\$1,085,400	\$120,600	\$1,206,000
<b>Total</b>	\$1,196,100	\$132,900	\$1,329,000

**AIR QUALITY CONFORMITY:** Exempt – Projects that correct, improve, or eliminate a hazardous location or feature (§ 93.126)

**STAFF RECOMMENDATION:** Approval