

**AGENDA**  
**EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS**  
**EXECUTIVE ADVISORY COMMITTEE**  
**TUESDAY, JANUARY 22, 2019 – 2:00 PM**

- 1. CALL TO ORDER**
- 2. APPROVAL OF MINUTES OF OCTOBER 23, 2018**
- 3. DISCUSSION ITEMS**
  - A. *Where We Stand* – 8th Edition - - Mary Rocchio and Dan Hutti
  - B. 2017 Annual Regional Congestion Report - - Larry Grither and Zakari Mumuni
  - C. 2020 All Hazards Mitigation Plan Update - - Jennifer Vuitel
  - D. FY 2020-2023 Transportation Improvement Program Development - - Jason Lange
- 4. ACTION ITEMS**
  - A. Modifications to the FY 2019-2022 Transportation Improvement Program (TIP), *Connected 2045*, and the Related Air Quality Conformity Determination – Requested by Illinois sponsors - - Josh Schwenk
- 5. OTHER BUSINESS**
- 6. ADJOURNMENT**

**NEXT MEETING DATE: TUESDAY, FEBRUARY 19, 2019**



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Bi-State Development

**Executive Director**  
James M. Wild

**Memo to:** Board of Directors

**From:** Staff

**Subject:** Project Notifications

**Date:** January 11, 2019

Attached is the Project Notification list for October 13, 2018 – January 11, 2019. The compiled list is a result of the weekly list of projects from the Missouri State Clearinghouse for comments. The listing contains a summary table which includes grant applications, announcements, and public notices. If you have any questions regarding this attachment, please contact Carol Lawrence in the Community Planning department.

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**Project Reviews for East-West Gateway Council of Governments  
October 13, 2018 – January 11, 2019**

<b>JURISDICTION</b>	<b>APPLICANT</b>	<b>PROJECT DESCRIPTION</b>	<b>FEDERAL AGENCY</b>	<b>FEDERAL GRANT/LOAN</b>	<b>FUNDING: STATE, LOCAL/OTHER</b>	<b>TOTAL</b>
St. Charles County	City of St. Charles  #1905002	Education and Human Resources  Mobile Law Enforcement STEM Laboratory – a mobile laboratory to teach forensics and criminal investigation workshops	National Science Foundation	\$1,313,365		\$1,313,365
St. Louis City St. Louis County	Young Women's Christian Association of Metropolitan St. Louis  #1906008	Head Start  To deliver Early Head Start and Pregnant Women services in the St. Louis City and St. Louis County area	HHS	\$1,374,136	Applicant: \$343,534	\$1,717,670
St. Louis County	Center of Creative Arts (COCA)  #1906018	The Ideal Hometown: COCA and MBQM will exchange multidisciplinary educational best management practices. Teachers and their students will study both cultures (St. Louis and Lo Boca) creating films of ideal towns.		\$47,616	Applicant: \$28,300 Local: \$3,400	\$79,316
St. Louis City	St. Martha's Hall  #1907011	Justice Systems Response to Families  St. Louis Court Watch Project	DOJ	\$243,576		\$243,576
St. Louis County	National Council on Alcoholism and Drug Abuse – St. Louis Area  #1907012	Rural Health Care Services Outreach, Rural Health Network Development and Small Health Care Provider Quality Improvement Program  Rural Franklin County Opioid Response Planning Project	HRSA	\$200,000		\$200,000

## MINUTES

### EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS EXECUTIVE ADVISORY COMMITTEE OCTOBER 23, 2018

#### Members Present

Tom Curran, St. Louis County, MO, *Chair*  
Tom Blair, MoDOT  
Gary Elmestad, St. Charles County, MO  
Norman Etling, St. Clair County, IL  
Maurice Falls, City of St. Louis, MO  
Noe Gonzalez, City of St. Louis, MO  
Barb Hohlt, St. Clair County, IL  
Kevin Jemison, IDOT  
Curtis Jones, IDOT  
Stephanie Leon-Streeter, St. Louis County, MO  
Alice Stanley, Bi-State Development  
Kevin Terveer, SWIL Planning Commission  
Jonathan Zimmerman, Franklin County, MO

#### EWGCOG Staff:

Jim Wild, Staci Alvarez, Royce Bauer, Dale Chambers, Joyce Collins-Catling, Nick Gragnani, Larry Grither, Bonnie Harper, Frank Johnson, Peter Koeppel, Jason Lange, Carol Lawrence, Mary Grace Lewandowski, Maureen McCarthy, Christopher Michael Anna Musial, Rachael Pawlak, Sonya Pointer, John Posey, Roz Rodgers, Josh Schwenk, Himmer Soberanis, Jennifer Vuitel, Michael Wohlstadter

#### CALL TO ORDER

The Executive Advisory Committee was called to order by Tom Curran, Chair.

#### APPROVAL OF MINUTES OF SEPTEMBER 18, 2018 MEETING

Motion was made by Mr. Etling seconded by Mr. Zimmerman to approve the minutes of the September 18, 2018 meeting. Motion carried, all voting aye.

#### DISCUSSION ITEMS

##### **Complex Coordinated Terrorist Attack Project**

Dale Chambers, EWGCOG STARRS, gave a brief update on the Complex Coordinated Terrorist Attack grant program noting that the project is moving forward with efforts including meetings, trainings and extensive engagement activities addressing community gaps. He also noted that the program is extensively involved in educational exercises that contribute to increasing awareness of reporting on suspicious activities and public health. He pointed out that a several area agencies participated in the fusion center liaison training program held recently resulting in information sharing that will help in the continued development of the program and to help close existing gaps. He shared that invitations will be extended to the EAC for the November 13<sup>th</sup>

Law Enforcement Presentation on the October 1, 2017 Las Vegas Mass Shooting. Bill Roche, St. Louis Fusion Center of the St. County Police Department, briefly noted that ongoing efforts are being made towards new procedures and processes throughout the region to enhance and develop this program.

### ACTION ITEMS

*Due to there not being a quorum, Chairman Curran announced that the EAC would move through each topic item but no vote would be made*

#### **Calendar Year 2019 East-West Gateway Budget Council**

Jim Wild, EWGCOG, stated that the budget is being presented for the EAC recommendation to the full East-West Gateway Board of Directors for approval and adoption at the annual meeting. He briefing explained the budget reflecting projected expenditures, and matching funds including, county per capita assessments. He pointed out that he is proposing salary increases including a 2.5% cost of living adjustment and a 1.5% merit adjustment totaling to 4% noting that in some cases the full 1.5% merit may not be realized based on the merit structure. Mr. Wild informed the committee that the projected increase in health insurance is 8.5% noting that the agency had done very well in this area over the past few years due to our CFO doing a great job at negotiating rates for the agency. Lastly, he stated that according to East-West Gateway's Personnel Plan, the Executive Director is to re-evaluate the Personnel Plan at least every two years. He noted that as a result of the review he is recommending increases to some of the lower tier classifications (Levels I and II) to keep our Position Classification Schedule competitive and referred the Committee to the memo and attachments.

#### **Procurement Policy and Code of Conduct Policy**

Jim Wild, EWGCOG, noted that as a federal-aid recipient, EWGCOG is required to have a procurement policy and code of conduct that are consistent with the guidelines, rules, and regulations issued by federal funding agencies. He pointed out that the requirements are described in what's commonly referred to as the Omni Circular, and our policy was last updated in October 1998 (20 years ago) and is in need of an update to bring in line with current standards and practices. Mr. Wild explained that the updated procurement policy increases the dollar threshold associated with both Board authorization for contracting and conducting formal procurements as well as increasing the threshold for open market (or micro) purchases, and briefly covered those updated dollar threshold amounts. He also discussed the federal and state mandated EWGCOG code of conduct (addresses ethics, conflicts of interest, gifts, gratuities and favors), as well as the Omni Circular required code of conduct that applies to employees, officers, agents, directors, committee/board members. He pointed out that staff is recommending full Board of Directors approval and adoption.

#### **Regional Performance Targets**

Peter Koeppel, EWGCOG, pointed out that federal law requires that Metropolitan Planning Organizations set targets for a number of transportation performance measures. He provided background on legislation and process briefly covering EWGCOG's target setting process. He presented and discussed the FAST Act requirements pointing out performance goals and measures, IL and MO pavement and bridge condition targets, EWGCOG regional reliability targets, EWGCOG regional emissions targets, and how regional investments will achieve adopted targets. Mr. Koeppel stated that staff recommends the approval of the 2018 region

safety performance targets for pavement & bridge condition, reliability, and on-road mobile source emissions.

**Approval of the Metropolitan Transportation Planning Process Certification, the Final Air Quality Conformity Determination and Documentation for the FY 2019-2022 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045*, and the Final FY 2019-2022 Transportation Improvement Program**

Jason Lange, EWGCOG, gave a brief background covering the Metropolitan Transportation Planning Process Certification contained in Appendix A of the Transportation Improvement Program document. He pointed out specifics of the document regarding Air Quality Conformity Analysis and the Final FY 2019-2022 Transportation Improvement Program (including Total Program Summary, IDOT/MoDOT program summaries, Transit Program Summary, Local Programs Summary, and Financial Capacity), as well as the compilation of open houses and public comments received related to the FY 2019-2022 TIP and Air Quality Conformity Determination. Mr. Lange stated that staff is recommending approval of the Metropolitan Transportation Planning Process Certification, Air Quality Conformity Determination and Documentation for the FY 2019-2022 Transportation Improvement Program and related amendments to the Metropolitan Transportation Plan, *Connected2045*, and the FY 2019-2022 Transportation Improvement Program.

**Regional Security Expenditures**

Nick Gragnani, EWGCOG, presented the request for the Board to approve the expenditure of funds to provide training in the use of ArcGIS software for the regional Public Health epidemiologists, and to purchase microwave upgrade kits which would improve public safety radio systems that support the region's first responders network in IL (Madison, Monroe and St. Clair Counties) and MO (Jefferson, St. Charles and St. Louis Counties) for a total amount not to exceed **\$609,244** from the UASI grant program. Chairman Curran asked if these purchases would bring the system up to date and Mr. Gragnani answered yes noting it should be adequate for the next five years.

**OTHER BUSINESS**

Mr. Wild reminded the Executive Advisory Committee of the upcoming Annual Meeting to be held on November 15<sup>th</sup> featuring two morning sessions – first session focusing on the roll-out of the new *Where We Stand* document, comparing the St. Louis region to the other largest urban areas in the country (updated every 4 years); second session covers panelists from four peer transit agencies discussing MetroLink security (Washington, D.C.; Portland, OR, Sacramento, CA; and Minneapolis/St. Paul, MN) addressing issues they've encountered and how they've handled them; as well as the annual meeting and awards ceremony to follow.

Mr. Jemison noted that IDOT is offering two day classes during the week of November 15<sup>th</sup> on Designing for Bicyclist and Pedestrian Safety; contact him for further information.

Mr. Falls inquired of the process for the approval of action items the EAC did not vote on due to the lack a quorum. Mr. Wild explained that the EAC members can confer with their Board members regarding their support of those items; the BOD has the final decision based on the recommendations received from the EAC.

ADJOURNMENT

No quorum available to motion for adjournment; Chairman Curran thanked everyone who attended.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "J.M. Wild".

James M. Wild  
Secretary, Board of Directors



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James M. Wild

Memo to: Board of Directors

From: Staff

Subject: *Where We Stand* 8<sup>th</sup> Edition

Date: January 15, 2019

The eighth edition of *Where We Stand* was released at the annual meeting in November, 2018.

Since 1992, East-West Gateway has produced eight editions of the *Where We Stand* report. Each edition shows how the St. Louis region compares to peer regions on key performance metrics. This edition continues to provide objective, reliable and verifiable data that can be used to assess the health and competitiveness of the St. Louis region.

The document shows how St. Louis ranks among the nation's 50 most populous metropolitan regions on 130 variables. It focuses on three strategic priorities discussed at the board retreat in May, 2018: economic development, education and workforce, and crime and public safety.

Staff will present an overview of key findings from *Where We Stand*.

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**Memo to:** Board of Directors

**From:** Staff

**Subject:** 2017 CMP Annual Regional Congestion Report

**Date:** January 15, 2019

The East-West Gateway Council of Governments is responsible for developing and implementing a Regional Congestion Management Process (CMP). The CMP is a systematic way of monitoring, measuring and diagnosing the causes of current and future congestion on the region's multi-modal transportation system; evaluating and recommending alternative strategies to manage current and future regional congestion; and monitoring and evaluating the performance of strategies implemented to manage congestion.

The CMP is required by the Fixing America's Surface Transportation (FAST) Act, along with its predecessor laws, and is an integral part of the region's transportation planning process. The St. Louis Metropolitan Area CMP specifies that East-West Gateway will develop an annual report on regional congestion, mitigation efforts, and evaluation results. The 2017 Annual CMP Report serves as a yearly review of regional congestion for 2017. It covers definition of congested CMP network, development of performance measures, data sources, identification of congested locations, and mobility project evaluation reports.

Staff will make a presentation on the highlights of the 2017 Annual Congestion Report in regards to our findings on the state of congestion on our regional transportation system.

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Council of Governments  
Creating Solutions Across Jurisdictional Boundaries

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**Memo To:** Board of Directors

**From:** Staff

**Subject:** Update of the St. Louis Regional Hazard Mitigation Plan for the Missouri portion of the region

**Date:** January 15, 2019

East-West Gateway Council of Governments signed a contract with the Missouri State Emergency Management Agency (SEMA) in October 2018 to update the St. Louis Regional Hazard Mitigation Plan for the Missouri portion of the region for the five year period 2020-2025. The plan addresses actions that local governments, special districts, and school districts can take prior to a natural disaster to reduce physical, financial, and social impacts and prepare residents. This plan, like previous plans, will present information about natural disasters, levels of risk, and strategies for local governments and school districts to take to reduce the adverse effects of natural hazards including tornados, severe winter or summer weather, drought, floods, earthquakes, dam failure, and wild fires. The plan will include a summary of natural disasters in the last five years, mitigation actions local governments have taken during that same time, and recommended priority actions for the next five year period.

To provide guidance with the plan update, EWG is creating a Working Group of the five county emergency managers or their representatives, a representative of the cooperating school districts, a representative of the St. Louis Area Regional Coalition of Community Organizations Active in Disasters (SLARCC) steering committee (a STARRS committee), and a flood plain administrator. Also invited will be the president or representative of each of the county municipal leagues. The Working Group will provide advice and assistance in identifying and developing potential mitigation measures for local governments and districts, assist in preparing a workshop on the plan for each county to be held in late spring/early summer, and provide input and feedback on the draft plan. Staff will invite EAC and Board members to attend the workshops in their respective counties.

The draft plan must be completed by the end of 2019 and will be presented to the EAC and Board in October, prior to its submittal to SEMA and FEMA for review. Concurrently, staff will also be requesting that all interested and involved jurisdictions adopt the plan by resolution. Only jurisdictions that have adopted the plan are eligible to apply for funding through FEMA's Hazard Mitigation Assistance grant programs. Adoption of the plan is voluntary and in no way states or implies any liability for success or failure of actions taken (or not taken) under the plan.

The State of Illinois uses a different planning process and addresses their plans at the county level. Through STARRS and SLARCC, EWG will seek to enhance communication and coordination of planning among the counties in the two states.

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**Memo to:** Board of Directors

**From:** Staff

**Subject:** Modifications to the FY 2019-2022 Transportation Improvement Program (TIP), *Connected2045*, and the Related Air Quality Conformity Determination – Requested by Illinois sponsors

**Date:** January 15, 2019

The Illinois Department of Transportation (IDOT) and Madison County Transit District (MCTD) have requested to amend the FY 2019-2022 TIP, *Connected2045*, and related Air Quality Conformity Determination. In all, they are requesting to add three new projects and modify one existing project. Additionally, the Missouri Department of Transportation (MoDOT) added one emergency project to the TIP.

### Illinois New Projects

MCTD has requested to add one new project for the acquisition of new buses. Funding for this project is primarily coming from their existing bus replacement project. IDOT has requested to add two new projects. IDOT will utilize bid savings to fund TIP# 6804Y-18. TIP# 6886T-19 will be funded through a state line item distributed to IDOT districts.

These projects are summarized below:

New Projects - Illinois					
Sponsor / TIP #	Title – Limits	Description of Work	County	Federal Cost	Total Cost
MCTD / 6667AA-19	Heavy Duty Transit Buses	Purchase five new 30' buses – fleet expansion	Madison	\$1,720,000	\$2,150,000
IDOT / 6804Y-18	IL 160 – Highland Road to Clinton County line	Resurfacing	Madison	\$2,400,000	\$3,000,000
IDOT / 6886T-19	IL 3 – Poplar Street Complex (I-55/64)	Bridge painting	St. Clair	\$1,120,000	\$1,400,000
<b>TOTAL:</b>				<b>\$5,240,000</b>	<b>\$6,550,000</b>

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Board of Directors  
January 15, 2019  
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### **Illinois Modified Projects**

MCTD has requested to modify one existing project in the TIP. This project will be reduced in cost to transfer funds to TIP# 6667AA-19.

This project is summarized below:

<b>Modified Project - Illinois</b>				
<b>Sponsor / TIP # / County</b>	<b>Project Title - Limits</b>	<b>Description of Work</b>	<b>Current Cost / Revised Cost</b>	<b>Reason for Change</b>
MCTD / 6667A-17 / Madison	Heavy Duty Transit Buses	Replace nine buses	\$6,000,000 / \$4,050,706	Reduced in cost to transfer funds to TIP# 6667AA-19 for purchase of new buses.

### **Missouri Emergency Project**

MoDOT has added one project to the TIP. This was an emergency project to repair the shoulder of the South Hanley Road ramp to eastbound I-64. Due to the urgency of adding emergency projects to the TIP, so that sponsors can access funding in a timely manner, these projects are added as administrative modifications to the TIP. The project is presented here for the Board's information.

This project is summarized below:

<b>Emergency Project - Missouri</b>					
<b>Sponsor / TIP #</b>	<b>Title – Limits</b>	<b>Description of Work</b>	<b>County</b>	<b>Federal Cost</b>	<b>Total Cost</b>
MoDOT / 6892Z-19	I-64 On-Ramp – South Hanley Road to eastbound I-64	Slope repair	St. Louis	\$916,000	\$1,018,000

**Staff Recommendation:** Staff recommends that the FY 2019-2022 TIP, *Connected2045*, and related Air Quality Conformity Determination be revised to add three new projects and modify one existing project as summarized above and detailed in the attachment. These projects are exempt with respect to air quality in accordance with federal regulations (40 CFR 93.126) or are not regionally significant.

Board of Directors  
January 15, 2019  
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**Amendment #**           **0119-001**  
**TIP #**                   **6667AA-19**  
**Sponsor #**           **N/A**

**PROJECT**  
**SPONSOR:**           **MCTD**

**ACTION**  
**REQUESTED:**       Revise FY 2019 of the FY 2019-2022 TIP to add a project

**TITLE:**               **Heavy Duty Transit Buses**

**LIMITS:**            N/A

**DESCRIPTION:**   Purchase five new 30' buses – fleet expansion

**COUNTY:**           Madison

**FUNDING**  
**SOURCE:**           Section 5307

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$0	\$0	\$0
<b>ROW</b>	\$0	\$0	\$0
<b>Implementation</b>	\$1,720,000	\$430,000	\$2,150,000
<b>Total</b>	\$1,720,000	\$430,000	\$2,150,000

**AIR QUALITY**  
**CONFORMITY:**       Exempt – Purchase of new buses and rail cars to replace existing vehicles or for minor expansions of the fleet (§ 93.126)

**STAFF**  
**RECOMMENDATION:**   Approval

Board of Directors  
January 15, 2019  
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**Amendment #** 0119-002  
**TIP #** 6804Y-18  
**Sponsor #** C-98-214-18

**PROJECT  
SPONSOR:** IDOT

**ACTION  
REQUESTED:** Revise FY 2019 of the FY 2019-2022 TIP to add a project

**TITLE:** IL 160

**LIMITS:** Highland Road to Clinton County line

**DESCRIPTION:** Resurfacing

**COUNTY:** Madison

**FUNDING  
SOURCE:** Surface Transportation Block Grant Program (STBG)

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$0	\$0	\$0
<b>ROW</b>	\$0	\$0	\$0
<b>Implementation</b>	\$2,400,000	\$600,000	\$3,000,000
<b>Total</b>	\$2,400,000	\$600,000	\$3,000,000

**AIR QUALITY  
CONFORMITY:** Exempt – Pavement resurfacing and/or rehabilitation (§ 93.126)

**STAFF  
RECOMMENDATION:** Approval

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**Amendment #**        **0119-003**  
**TIP #**                **6886T-19**  
**Sponsor #**        **C-98-047-19**

**PROJECT**  
**SPONSOR:**        **IDOT**

**ACTION**  
**REQUESTED:**        Revise FY 2019 of the FY 2019-2022 TIP to add a project

**TITLE:**              **IL 3**

**LIMITS:**            Poplar Street Complex (I-55/64)

**DESCRIPTION:**    Bridge painting

**COUNTY:**          St. Clair

**FUNDING**  
**SOURCE:**          National Highway Performance Program (NHPP)

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$0	\$0	\$0
<b>ROW</b>	\$0	\$0	\$0
<b>Implementation</b>	\$1,120,000	\$280,000	\$1,400,000
<b>Total</b>	\$1,120,000	\$280,000	\$1,400,000

**AIR QUALITY**  
**CONFORMITY:**        Not Regionally Significant

**STAFF**  
**RECOMMENDATION:**    Approval

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**TIP #**                      **6892Z-19**  
**Sponsor #**                **6I3419**

**PROJECT**  
**SPONSOR:**                **MoDOT**

**ACTION**  
**REQUESTED:**            Revise FY 2019 of the FY 2019-2022 TIP to add a project

**TITLE:**                    **I-64 On-Ramp**

**LIMITS:**                  South Hanley Road to eastbound I-64

**DESCRIPTION:**        Slope repair

**COUNTY:**                St. Louis

**FUNDING**  
**SOURCE:**                National Highway Performance Program (NHPP)

	<b>Federal</b>	<b>Match</b>	<b>Total</b>
<b>PE</b>	\$172,762	\$19,238	\$192,000
<b>ROW</b>	\$8,998	\$1,002	\$10,000
<b>Implementation</b>	\$734,240	\$81,760	\$816,000
<b>Total</b>	\$916,000	\$102,000	\$1,018,000

**AIR QUALITY**  
**CONFORMITY:**            Exempt – Shoulder improvements (§ 93.126)

**STAFF**  
**RECOMMENDATION:**    Approval